



# Global Road Infratech Summit & Expo

05-06 FEBRUARY 2026



“ Vision Zero India : Integrating Safety, Sustainability and Technology in Infra”

## PPP-Driven Innovation in Road User Safety: Transitioning from Fatal Roads to Forgiving Roads via Empathy-Driven Design-Build-Road-Safety, (E-DBRS) HAM Model

- Evolving from a reactive accident-management model to a preventive, empathy-focused framework.

**AUTHORS - PRESENTERS:  
(TAMIL NADU HIGHWAYS DEPARTMENT)**

**HEMALATHA K, DIVISIONAL ENGINEER, ROAD SAFETY,  
ANAND MUTHUSAMY, ASSISTANT CHIEF ENGINEER, NATIONAL HIGHWAYS,  
RAMYA DEVI A, ASSISTANT ENGINEER, CPRR.**

# CONTEXT OF THE PRESENTATION

|   |                                |
|---|--------------------------------|
| <b>Global Road Safety: A Growing Public Health Crisis</b>               | <b>( 3-8 slides)</b>           |
| <b>Road Safety in India: Scale, Trends, and Patterns</b>                | <b>(9-29 slides)</b>           |
| <b>Strengthening Road Safety: Ongoing Government Initiatives</b>        | <b>(30-33 slides)</b>          |
| <b>Road Traffic Injuries as a Public Health Challenge</b>               | <b>(34- 41 slides)</b>         |
| <b>India's Position in Global Indices</b>                               | <b>( 42-43 slides)</b>         |
| <b>Financing Road Safety: Policy and Budget Considerations( MORTH )</b> | <b>(44<sup>th</sup> Slide)</b> |
| <b>Present-Day Challenges</b>   | <b>( 45 – 57 slides)</b>       |
| Supreme Court Directions on Road safety                                 | ( 58-60slides)                 |
| Are we on the Right Path?   | ( 61-63 slides)                |
| <b>Key Bottlenecks in Achieving Zero Road Fatalities</b>                | <b>(64 – 70 slides)</b>        |
| <b>Empathy in Road Safety: Designing for Real Users</b>                 | <b>(71 -82 slides)</b>         |
| <b>E-DBRS-HAM: A PPP Model for Life-Saving Roads</b>                    | <b>( 75-98 slides)</b>         |

# ROAD SAFETY?

Road safety is not just about traffic rules

- **Every accident is not fate**; most are caused by carelessness, speed, and ignorance.
- Roads should **connect destinations, not end lives** and destroy families.
- **True discipline on the road** reflects respect for life and responsibility to society.



## ROAD USER SAFETY?

Road user safety focuses on the safety of the people using the road.

1. Drivers
2. Pedestrians
3. Cyclists
4. Passengers

**Road safety means saving lives before accidents happen.**

# Why Road Safety Worldwide? (Road Safety Decade & SDGs)

**1.19 MILLION DEATHS EVERY YEAR GLOBALLY**



Road crashes are a leading cause of youth deaths



UN Road Safety Decade (2021–2030)  
aims to cut deaths by 50%



Supports UN Sustainable Development Goals  
(SDG 3 & SDG 11)



Road safety is a global public health  
and development priority



**ROAD SAFETY IS A GLOBAL CRISIS**

# INDIA TOPS THE WORLD IN ROAD DEATHS

**11%** OF GLOBAL ROAD CRASH DEATHS OCCUR IN INDIA

SHARE OF GLOBAL ROAD CRASH DEATHS



**1.19 MILLION**  
ROAD DEATHS EVERY YEAR

**OVER 1 IN 10** ROAD ACCIDENT DEATHS WORLDWIDE HAPPEN IN INDIA

**A GLOBAL CRISIS**

SOURCE: WORLD BANK REPORT, ESTIMATES

## Why Road Safety ?

- Globally, road traffic injuries (RTIs) are the eighth leading Cause of death
- With 1% of World's Vehicles, India accounts for 11% of Global deaths in Road Accidents : World Bank report (2021)
- Frequency of crashes: India records about 53 road accidents every hour, **with one death occurring every four minutes.**

**India continues to top road accidents fatalities globally, with over 1.72 lakh deaths in road crashes in 2023**

55 crashes and 20 fatalities every hour in 2023; Crashes up 4.2%, fatalities increased over 2.6% compared to 2022

**The Indian EXPRESS**  
JOURNALISM OF COURAGE

New Delhi | Updated: December 2, 2024 08:35 AM IST

# KEY FINDINGS FROM THE WORLD BANK REPORT

|                         |   |
|-------------------------|---|
| Annual impact in India: | Around 4.5 lakh (450,000) road accidents occur every year, leading to approximately 1.5 lakh (150,000) deaths.  |
| Frequency of crashes:   | India records about 53 road accidents every hour, with <b>one death occurring every four minutes.</b>   |
| Decade-long toll:       | <b>Over the last 10 years, road crashes have killed about 13 lakh (1.3 million) people and injured over 50 lakh (5 million).</b>                              |
| Economic cost:          | Road accidents are estimated to cost India <b>3–7% of its GDP annually</b> , due to healthcare expenses, productivity loss, and infrastructure damage.        |
| Social impact:          | The burden disproportionately affects poor and vulnerable households, often pushing families into financial distress due to medical costs and loss of income. |

## Why India's road fatality rate is so high?

The report and experts cite multiple contributing factors:

1. Speeding and reckless driving
2. Poor road design and infrastructure
3. Low compliance with helmet and seatbelt laws
4. Overloaded vehicles and weak enforcement
5. Slow emergency response and trauma care
6. High exposure of vulnerable road users (two-wheelers, pedestrians, cyclists)

# WHAT EXPERTS RECOMMEND



THE WORLD BANK

To Reduce Road Fatalities, the World Bank Urges:



Safer road engineering and better **urban planning**



Stricter enforcement of **traffic laws**



Faster emergency **medical response** systems



Public awareness **campaigns on safe driving**



Investment in safer public **transport** and **vehicle safety standards**

**INVESTING IN SAFER ROADS SAVES LIVES**

# WORLD BANK GOES BEYOND ADVICE

**World Bank**

approves

**\$250 mn**

loan for  
**India's**

**Road Safety Programme**



# ROAD SAFETY & ACCIDENT OVERVIEW IN INDIA – 2023 (MORTH REPORT)

## Key National Figures (2023)

**Total Accidents:**

**4,80,583**

**Fatalities:**

**1,72,890**

**Injuries:**

**4,62,825**

**Fatal Accident  
Victims in  
Productive Age  
(18–45 years):**

**66.4%**

# ROAD SAFETY & ACCIDENT OVERVIEW IN INDIA – 2023 (MORTH REPORT)

## Key National Figures (2023)

| Road Type         | Accidents           | Fatalities        | Fatal Accidents   |
|-------------------|---------------------|-------------------|-------------------|
| National Highways | 1,50,177<br>(31.2%) | 63,112<br>(36.5%) | 57,467<br>(35.8%) |
| State Highways    | 1,05,622<br>(22.0%) | 39,439<br>(22.8%) | 36,595<br>(22.8%) |
| Other Roads       | 2,24,744<br>(46.8%) | 70,339<br>(40.7%) | 66,447<br>(41.4%) |

### Leading States & Cities

#### Accidents:

Tamil Nadu tops among States.

#### Fatalities:

Highest in Uttar Pradesh.

#### Million Plus Cities

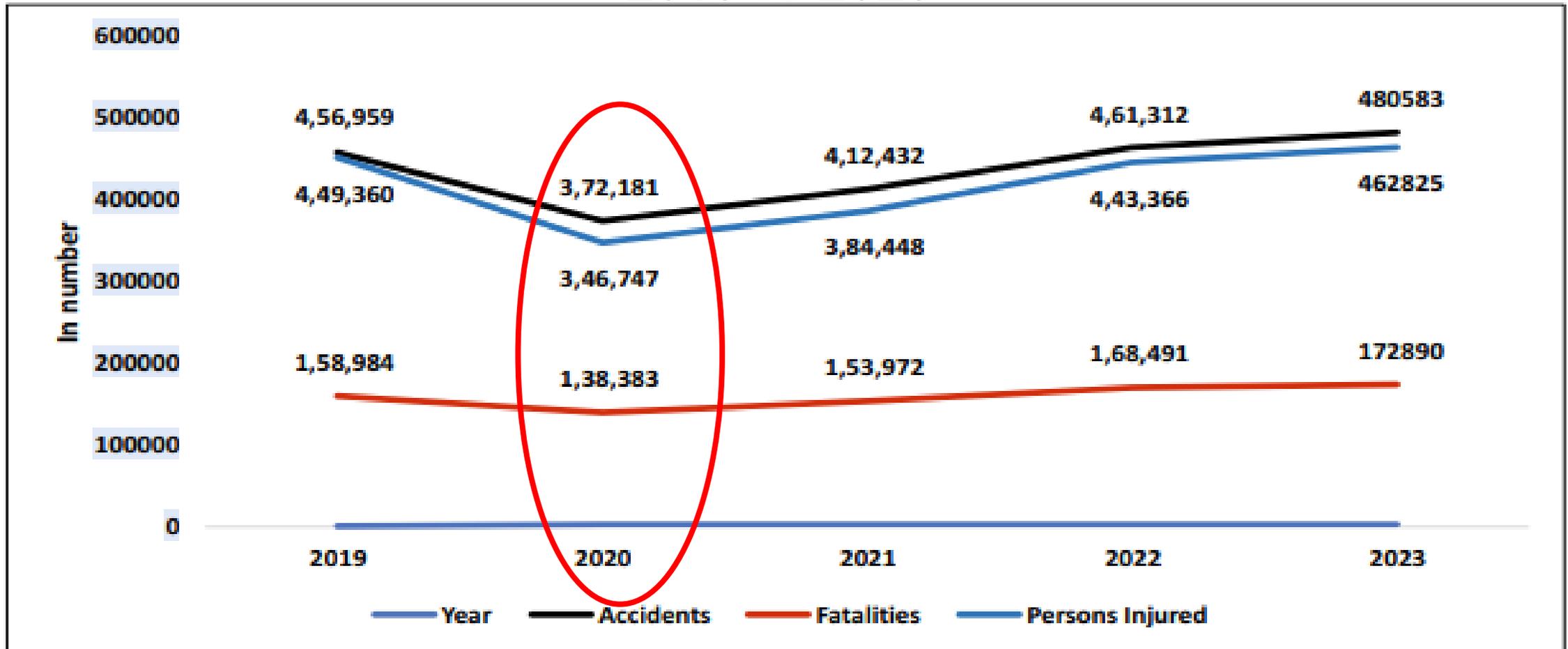
contributed 16.9% of accidents and 10% of fatalities.

#### Rural Accidents:

68.5% of deaths occurred in rural areas.

# ROAD SAFETY & ACCIDENT OVERVIEW IN INDIA – 2023 (MORTH REPORT)

## Trends in number of Accidents, Fatalities and Persons Injured: 2019 to 2023



# ROAD SAFETY & ACCIDENT OVERVIEW IN INDIA – 2023 (MORTH REPORT)

## Inference on the Major Causes of Accidents

### HUMAN ERROR

- Traffic Rule Violation
- Driving Without a Valid License
- Non-Use of Safety Devices

### ROAD ENVIRONMENT

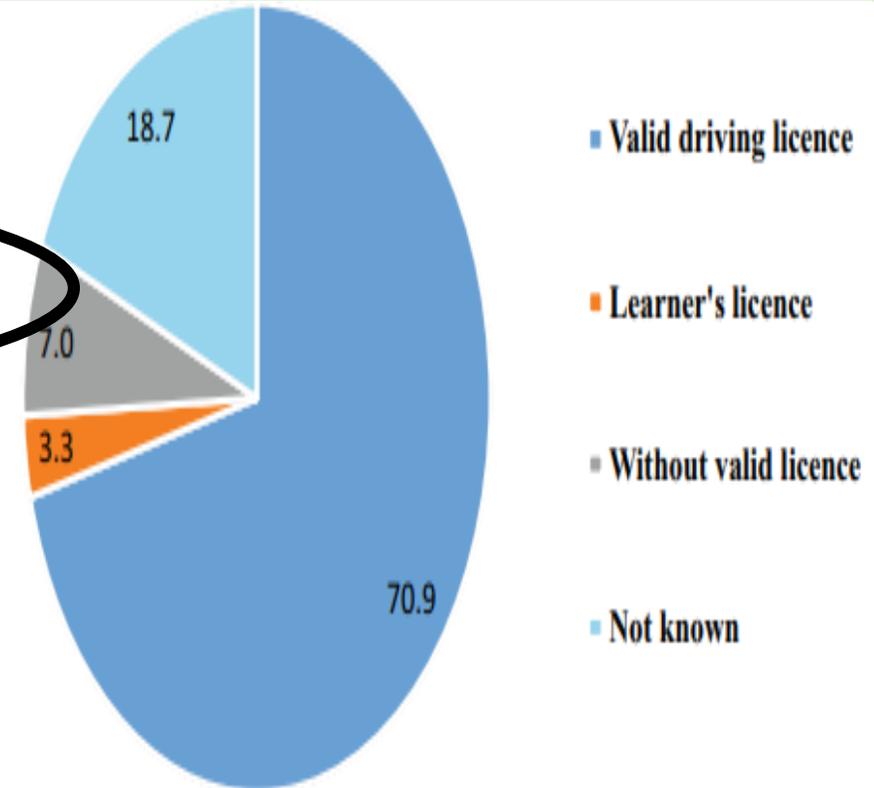
- accidents happening in a particular geographical area (residential, institutional, market/commercial area, etc.)
- those related to the type of road features including straight, curved, steep, etc.,
- type of junction
- type of traffic control,
- weather condition, etc.

# HUMAN ERROR \_ACCIDENTS -TRAFFIC RULE VIOLATION

| Category                                      | 2022            |                 |                 | 2023            |                 |                 | % Change in 2023 over 2022 |             |             |
|---|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|----------------------------|-------------|-------------|
|   | Accidents       | Fatalities      | Injured         | Accidents       | Fatalities      | Injured         | Accidents                  | Fatalities  | Injured     |
| Over-speeding                                 | 3,33,323        | 1,19,904        | 3,22,795        | 3,28,727        | 1,17,682        | 3,20,416        | -1.38                      | -1.85       | -0.74       |
| % share of total                              | 72.26           | 71.16           | 72.81           | 68.4            | 68.07           | 69.23           |                            |             |             |
| Drunken driving/consumption of alcohol & drug | 10,080          | 4,201           | 8,809           | 9,143           | 3,674           | 8,421           | -9.3                       | -12.54      | -4.4        |
| % share of total                              | 2.19            | 2.49            | 1.99            | 1.9             | 2.13            | 1.82            |                            |             |             |
| Driving on wrong side/Lane indiscipline       | 22,586          | 9,094           | 21,745          | 25,242          | 9,432           | 24,435          | 11.76                      | 3.72        | 12.37       |
| % share of total                              | 4.9             | 5.4             | 4.9             | 5.25            | 5.46            | 5.28            |                            |             |             |
| Jumping red light                             | 4,021           | 1,462           | 3,450           | 2,440           | 818             | 2,157           | -39.32                     | -44.05      | -37.48      |
| % share of total                              | 0.87            | 0.87            | 0.78            | 0.51            | 0.47            | 0.47            |                            |             |             |
| Use of mobile phone                           | 7,558           | 3,395           | 6,255           | 7,122           | 2,884           | 6,445           | -5.77                      | -15.05      | 3.04        |
| % share of total                              | 1.64            | 2.01            | 1.41            | 1.48            | 1.67            | 1.39            |                            |             |             |
| Others  | 83,744          | 30,435          | 80,312          | 1,07,909        | 38,400          | 1,00,951        | 28.86                      | 26.17       | 25.7        |
| % share of total                              | 18.15           | 18.06           | 18.11           | 22.45           | 22.21           | 21.81           |                            |             |             |
| <b>All India</b>                              | <b>4,61,312</b> | <b>1,68,491</b> | <b>4,43,366</b> | <b>4,80,583</b> | <b>1,72,890</b> | <b>4,62,825</b> | <b>4.18</b>                | <b>2.61</b> | <b>4.39</b> |

# ACCIDENTS – LICENSE

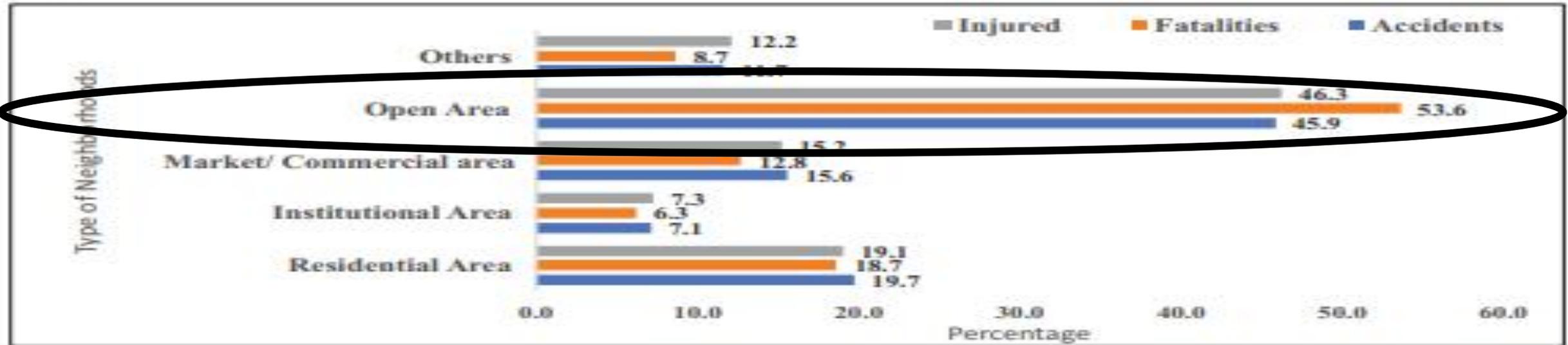
| Type of Licence       | 2019     | 2020     | 2021     | 2022     | 2023     | % change in 2023 over 2022 |
|-----------------------|----------|----------|----------|----------|----------|----------------------------|
| Valid driving licence | 3,31,967 | 2,64,991 | 2,90,261 | 3,20,235 | 3,40,960 | 6.5                        |
| % Share in total      | 72.6     | 71.2     | 70.4     | 69.4     | 70.9     |                            |
| Learner's licence     | 24,972   | 19,117   | 19,184   | 18,298   | 16,074   | -12.2                      |
| % Share in total      | 5.5      | 5.1      | 4.7      | 4        | 3.3      |                            |
| Without valid licence | 41,126   | 34,716   | 37,182   | 35,925   | 33,827   | -5.8                       |
| % Share in total      | 9        | 9.3      | 9        | 7.8      | 7        |                            |
| Not known             | 58,894   | 53,357   | 65,805   | 86,854   | 89,722   | 3.3                        |
| % Share in total      | 12.9     | 14.3     | 16       | 18.8     | 18.7     |                            |
| Total                 | 4,56,959 | 3,72,181 | 4,12,432 | 4,61,312 | 4,80,583 | 4.2                        |



# ACCIDENTS -HAPPENING IN A PARTICULAR GEOGRAPHICAL AREA

| Area                       | Total accidents |                 |            | Persons killed  |                 |            | Persons Injured |                 |            |
|----------------------------|-----------------|-----------------|------------|-----------------|-----------------|------------|-----------------|-----------------|------------|
|                            | 2022            | 2023            | %change    | 2022            | 2023            | %change    | 2022            | 2023            | %change    |
| Residential Area           | 86,292          | 94,901          | 10         | 29,950          | 32,253          | 7.7        | 78,906          | 88,258          | 11.9       |
| Institutional Area         | 29,384          | 34,277          | 16.7       | 10,223          | 10,809          | 5.7        | 28,452          | 33,606          | 18.1       |
| Market/<br>Commercial area | 66,125          | 74,950          | 13.3       | 19,950          | 22,055          | 10.6       | 61,335          | 70,389          | 14.8       |
| Open Area                  | 2,19,988        | 2,20,454        | 0.2        | 92,772          | 92,739          | 0          | 2,13,878        | 2,14,193        | 0.1        |
| Others                     | 59,523          | 56,001          | -5.9       | 15,596          | 15,034          | -3.6       | 60,795          | 56,379          | -7.3       |
| <b>Total</b>               | <b>4,61,312</b> | <b>4,80,583</b> | <b>4.2</b> | <b>1,68,491</b> | <b>1,72,890</b> | <b>2.6</b> | <b>4,43,366</b> | <b>4,62,825</b> | <b>4.4</b> |

**Chart 3.3 Accident, Fatalities and Injuries classified by type of Neighborhoods in 2023 (in percent)**



# ACCIDENTS -TYPE OF ROAD FEATURES

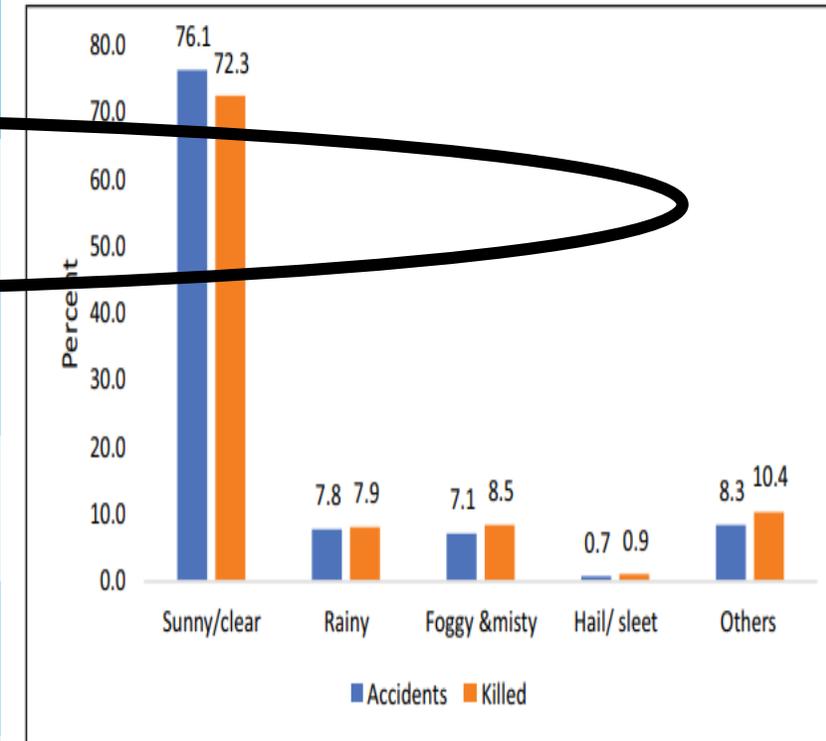
| Road feature                              | Number of accidents |          |             | Persons killed |          |             | Persons injured |          |             |
|---|---------------------|----------|-------------|----------------|----------|-------------|-----------------|----------|-------------|
|   | 2022                | 2023     | %age change | 2022           | 2023     | %age change | 2022            | 2023     | %age change |
| Straight road                             | 3,09,247            | 3,22,005 | 4.1         | 1,11,815       | 1,14,447 | 2.4         | 2,97,694        | 3,10,678 | 4.4         |
| Curved road                               | 54,593              | 58,626   | 7.4         | 20,573         | 22,263   | 8.2         | 55,866          | 59,447   | 6.4         |
| Bridge                                    | 14,111              | 15,528   | 10          | 6,258          | 6,552    | 4.7         | 13,062          | 14,781   | 13.2        |
| Culvert                                   | 7,384               | 10,308   | 39.6        | 3,473          | 4,271    | 23          | 6,309           | 9,302    | 47.4        |
| Potholes                                  | 4,446               | 5,840    | 31.4        | 1,856          | 2,161    | 16.4        | 3,734           | 5,309    | 42.2        |
| Steep grade                               | 4,475               | 5,094    | 13.8        | 2,056          | 2,154    | 4.8         | 4,089           | 4,906    | 20          |
| Ongoing road works/<br>Under construction | 9,211               | 9,425    | 2.3         | 4,054          | 3,904    | -3.7        | 7,955           | 8,246    | 3.7         |
| Others                                    | 57,845              | 53,757   | -7.1        | 18,406         | 17,138   | -6.9        | 54,657          | 50,156   | -8.2        |
| Total                                     | 4,61,312            | 4,80,583 | 4.2         | 1,68,491       | 1,72,890 | 2.6         | 4,43,366        | 4,62,825 | 4.4         |

# ACCIDENTS -TYPE OF TRAFFIC CONTROL

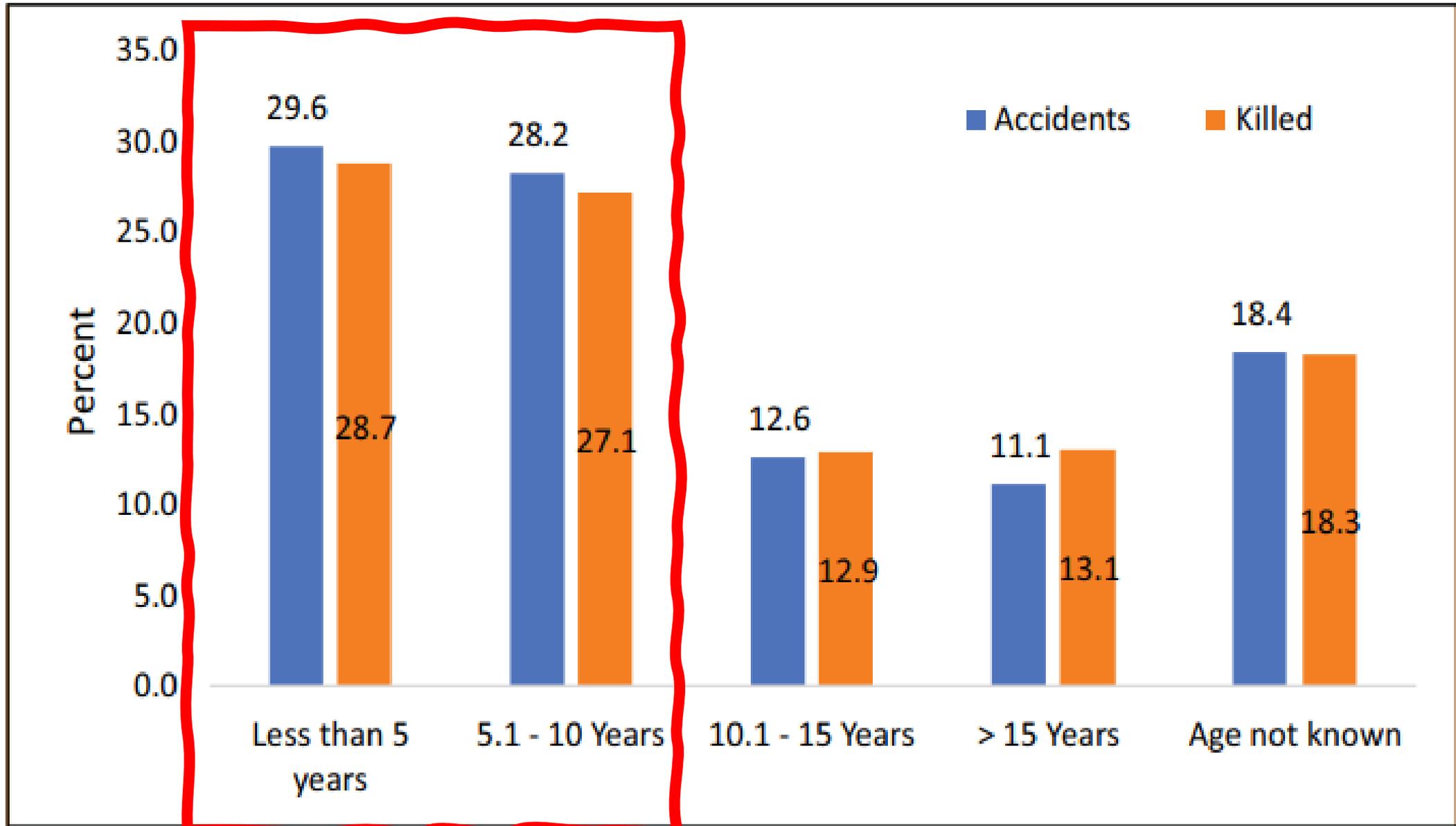
| Junction type              | Number of accidents |          |             | Persons killed |          |             | Persons injured |          |             |
|----------------------------|---------------------|----------|-------------|----------------|----------|-------------|-----------------|----------|-------------|
|                            | 2022                | 2023     | %age change | 2022           | 2023     | %age change | 2022            | 2023     | %age change |
| Traffic light signal(a)    | 9,746               | 9,724    | -0.2        | 2,238          | 2,131    | -4.8        | 8,913           | 9,086    | 1.9         |
| Share in Total             | 2.1                 | 2        |             | 1.3            | 1.2      |             | 2               | 2        |             |
| Police Controlled(b)       | 8,804               | 9,068    | 3           | 2,421          | 2,311    | -4.5        | 7,733           | 8,313    | 7.5         |
| Share in Total             | 1.9                 | 1.9      |             | 1.4            | 1.3      |             | 1.7             | 1.8      |             |
| Stop Sign( c)              | 5,060               | 5,673    | 12.1        | 1,842          | 2,087    | 13.3        | 4,510           | 5,111    | 13.3        |
| Share in Total             | 1.1                 | 1.2      |             | 1.1            | 1.2      |             | 1               | 1.1      |             |
| Flashing Signal/Blinker(d) | 4,927               | 7,747    | 57.2        | 1,658          | 2,354    | 42          | 4,414           | 7,654    | 73.4        |
| Share in Total             | 1.1                 | 1.6      |             | 1              | 1.4      |             | 1               | 1.7      |             |
| Uncontrolled(e )           | 74,348              | 76,455   | 2.8         | 24,857         | 25,471   | 2.5         | 68,833          | 69,945   | 1.6         |
| Share in Total             | 16.1                | 15.9     |             | 14.8           | 14.7     |             | 15.5            | 15.1     |             |
| Others                     | 3,58,427            | 3,71,916 | 3.8         | 1,35,475       | 1,38,536 | 2.3         | 3,48,963        | 3,62,716 | 3.9         |
| Share in Total             | 77.7                | 77.4     |             | 60.4           | 60.1     |             | 78.7            | 78.4     |             |
| Total                      | 4,61,312            | 4,80,583 | 4.2         | 1,68,491       | 1,72,890 | 2.6         | 4,43,366        | 4,62,825 | 4.4         |

# ACCIDENTS -TYPE OF WEATHER CONDITIONS

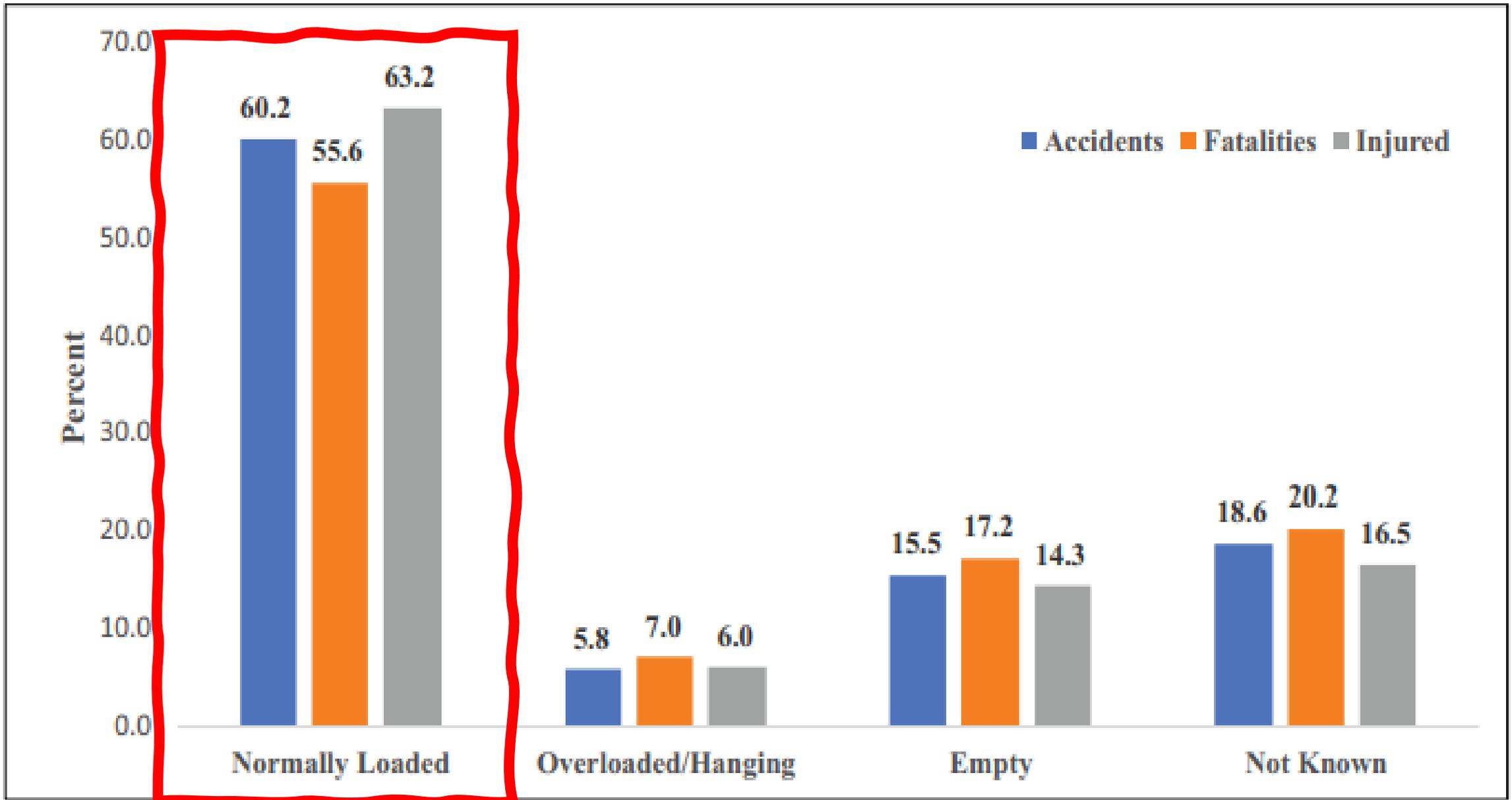
| Weather condition | No of accidents |          |             | Persons killed |          |             | Persons injured |          |             |
|-------------------|-----------------|----------|-------------|----------------|----------|-------------|-----------------|----------|-------------|
|                   | 2022            | 2023     | %age change | 2022           | 2023     | %age change | 2022            | 2023     | %age change |
| Sunny/clear       | 3,42,516        | 3,65,865 | 6.8         | 1,19,585       | 1,25,065 | 4.6         | 3,32,586        | 3,59,074 | 8           |
| Rainy             | 38,329          | 37,316   |             | 14,773         | 13,734   | -7          | 36,950          | 36,102   | -2.3        |
| Foggy & misty     | 34,262          | 34,266   |             | 14,583         | 14,617   | 0.2         | 30,796          | 30,646   | -0.5        |
| Hail/ sleet       | 4,083           | 3,378    | -17.3       | 1,871          | 1,516    | -19         | 3,621           | 3,064    | -15.4       |
| Others            | 42,122          | 39,758   | -5.6        | 17,679         | 17,958   | 1.6         | 39,413          | 33,939   | -13.9       |
| Total             | 4,61,312        | 4,80,583 | 4.2         | 1,68,491       | 1,72,890 | 2.6         | 4,43,366        | 4,62,825 | 4.4         |



# ACCIDENTS –AGE OF IMPACTING VEHICLES



# ACCIDENTS –LOAD CONDITIONS OF VEHICLES



# ROAD SAFETY & ACCIDENT OVERVIEW IN INDIA – 2023 (MORTH REPORT)

Type of Road Accidents in 2023  
(in percent)

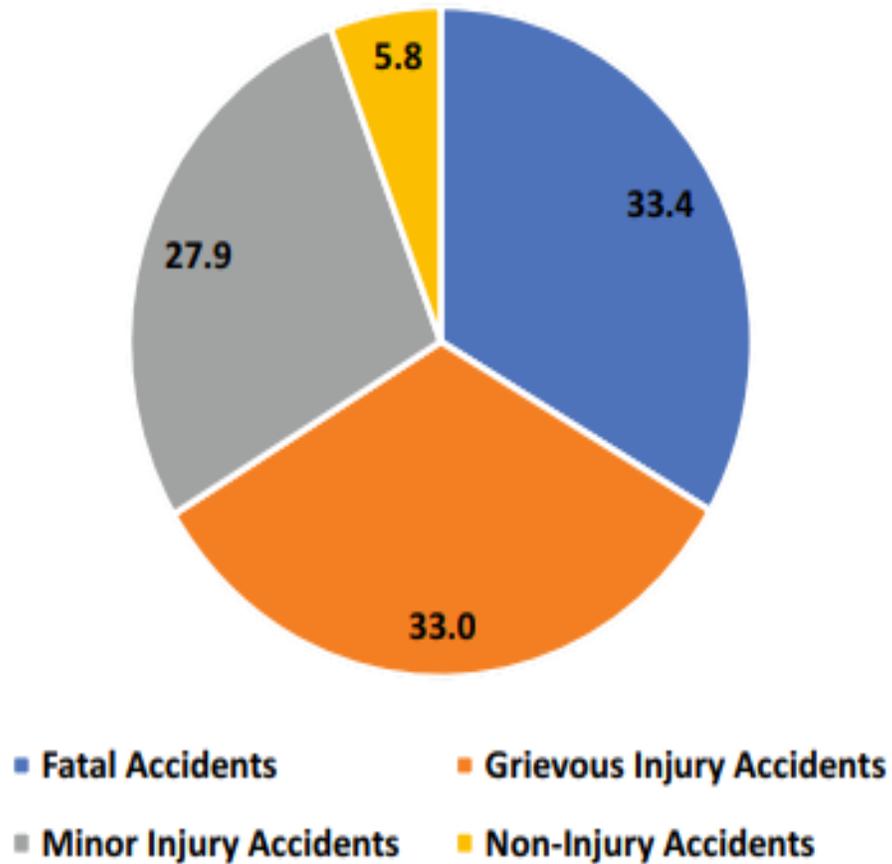


Table 1.5: Road Accidents by type of collision- 2023 vis-à-vis 2022

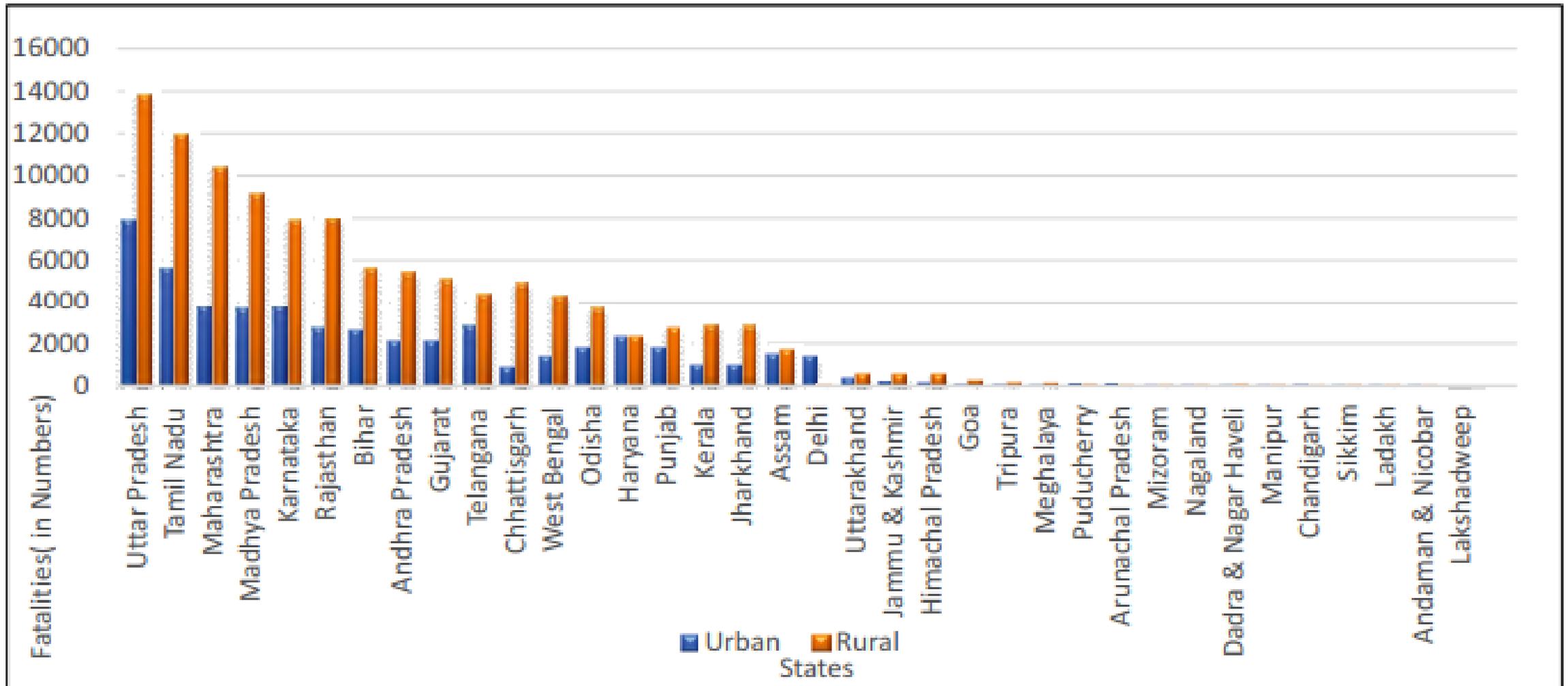
| Type of collision   | 2022            |                 |                 | 2023            |                 |                 | % change in 2023 over 2022 |            |            |
|---------------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|----------------------------|------------|------------|
|                     | Accidents       | Killed          | Injured         | Accidents       | Killed          | Injured         | Accidents                  | Killed     | Injured    |
| Hit and Run         | 67,387          | 30,486          | 54,726          | 68,783          | 31,209          | 54,574          | 2.1                        | 2.4        | -0.3       |
| % share             | 15              | 18              | 12              | 14              | 18              | 12              |                            |            |            |
| With parked Vehicle | 14,139          | 6,012           | 12,666          | 13,810          | 5,636           | 12,575          | -2.3                       | -6.3       | -0.7       |
| % share             | 3               | 4               | 3               | 3               | 3               | 3               |                            |            |            |
| Hit from Back       | 98,668          | 32,907          | 95,241          | 1,10,656        | 36,804          | 1,07,161        | 12.1                       | 11.8       | 12.5       |
| % share             | 21              | 20              | 22              | 23              | 21              | 23              |                            |            |            |
| Hit from side       | 71,146          | 20,357          | 72,190          | 73,805          | 20,623          | 74,017          | 3.7                        | 1.3        | 2.5        |
| % share             | 15              | 12              | 16              | 15              | 12              | 16              |                            |            |            |
| Run off Road        | 20,590          | 9,862           | 20,170          | 21,527          | 10,196          | 20,719          | 4.6                        | 3.4        | 2.7        |
| % share             | 4               | 6               | 5               | 4               | 6               | 4               |                            |            |            |
| Fixed object        | 15,368          | 7,307           | 14,829          | 17,451          | 8,291           | 16,416          | 13.6                       | 13.5       | 10.7       |
| % share             | 3               | 4               | 3               | 4               | 5               | 4               |                            |            |            |
| Vehicle overturn    | 20,070          | 9,827           | 21,138          | 18,905          | 9,124           | 21,216          | -5.8                       | -7.2       | 0.4        |
| % share             | 4               | 6               | 5               | 4               | 5               | 5               |                            |            |            |
| Head on collision   | 77,886          | 26,413          | 83,580          | 84,348          | 28,898          | 89,867          | 8.3                        | 9.4        | 7.5        |
| % share             | 17              | 16              | 19              | 18              | 17              | 19              |                            |            |            |
| Others              | 76,058          | 25,320          | 68,826          | 71,298          | 22,109          | 66,280          | -6.3                       | -12.7      | -3.7       |
| % share             | 16              | 15              | 16              | 15              | 13              | 14              |                            |            |            |
| <b>Total</b>        | <b>4,61,312</b> | <b>1,68,491</b> | <b>4,43,366</b> | <b>4,80,583</b> | <b>1,72,890</b> | <b>4,62,825</b> | <b>4.2</b>                 | <b>2.6</b> | <b>4.4</b> |

# ACCIDENTS – NONUSE HELMETS & SEAT BELTS

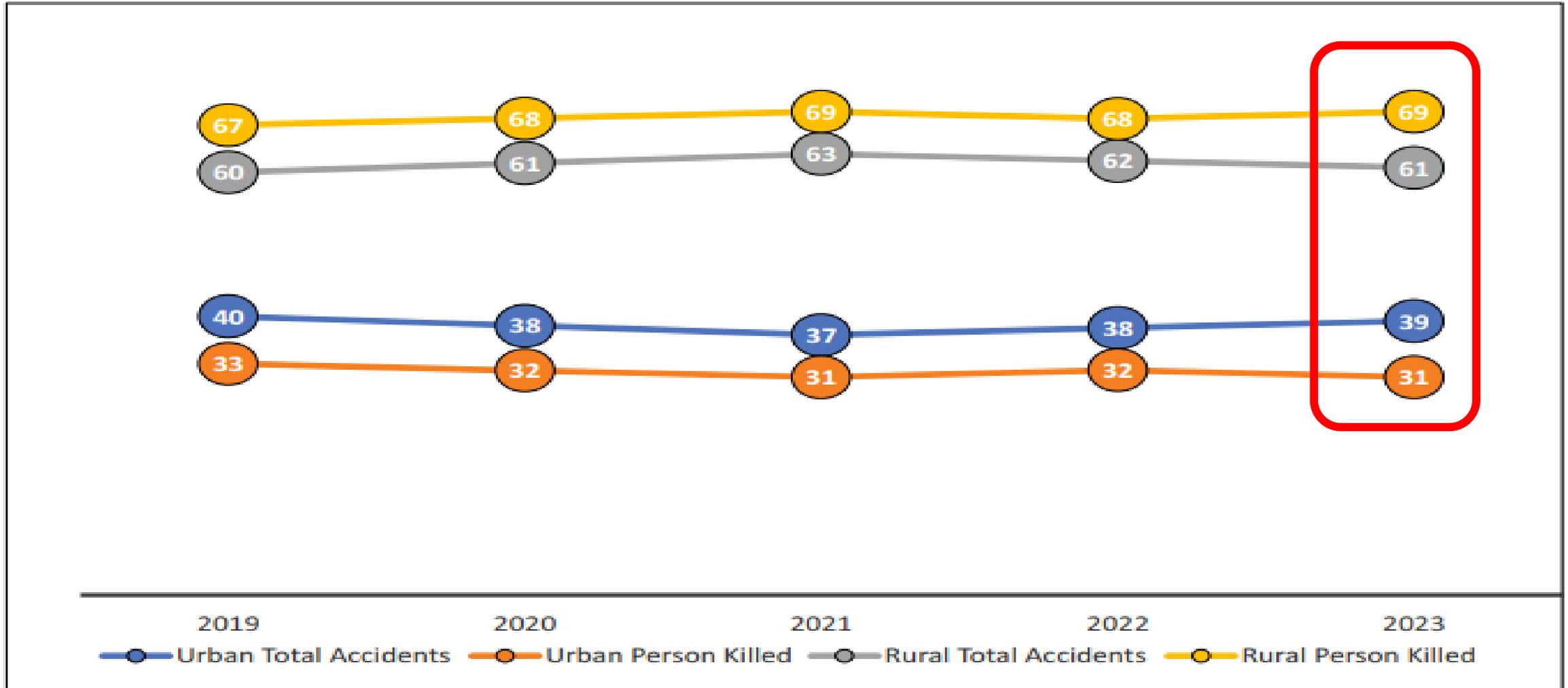
| Category         | Non-Wearing of Helmet |          | Non wearing of Seat Belt |         |
|------------------|-----------------------|----------|--------------------------|---------|
|                  | Killed                | Injured  | Killed                   | Injured |
| Drivers          | 39,160                | 66,204   | 8,441                    | 17,204  |
| % Share in Total | 71.8                  | 62.6     | 52.7                     | 42.4    |
| Passenger        | 15,408                | 39,523   | 7,584                    | 23,393  |
| % Share in Total | 28.2                  | 37.4     | 47.3                     | 57.6    |
| Total            | 54,568                | 1,05,727 | 16,025                   | 40,597  |

# SPATIAL AND INTER-TEMPORAL DISTRIBUTION OF ROAD ACCIDENTS

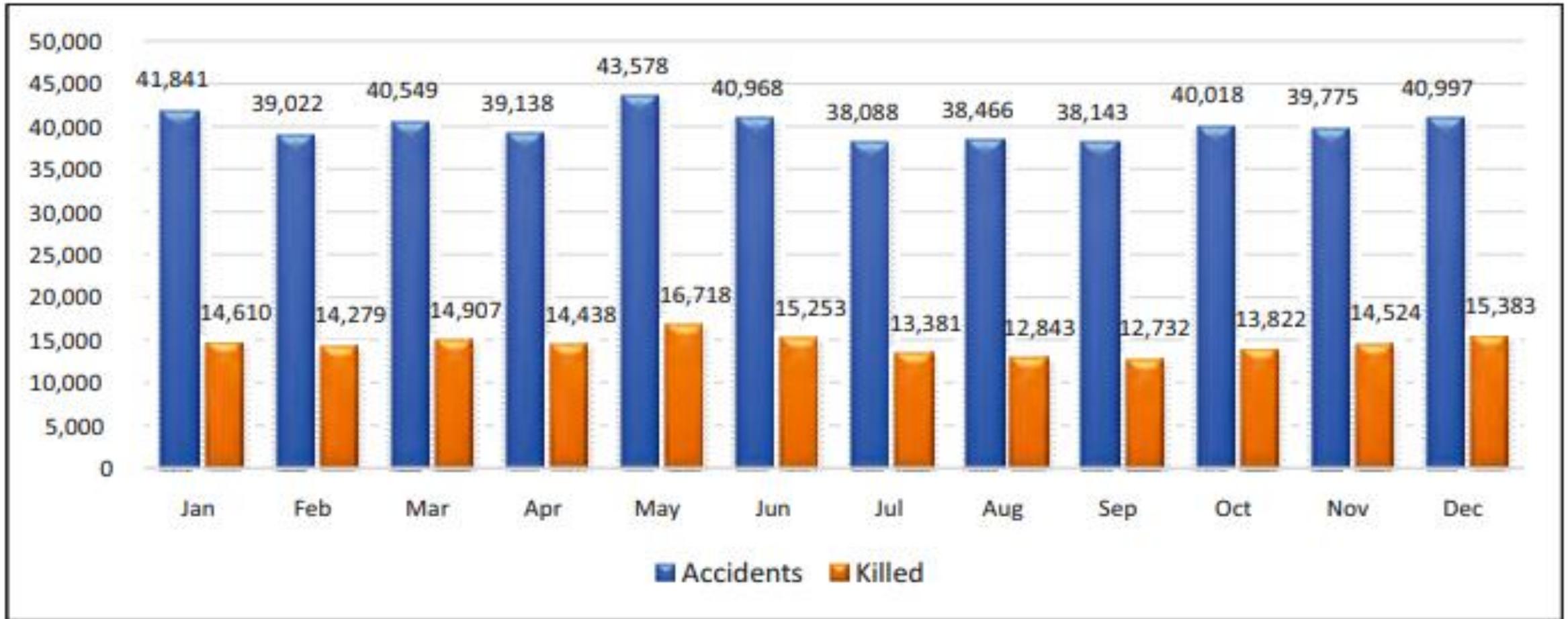
## State-wise and Rural Urban-wise distribution of fatal accidents during 2023



# TRENDS OF ACCIDENT AND PERSONS KILLED IN RURAL AND URBAN AREAS ( IN PERCENTAGE)



# The month-wise distribution of number of Accidents and Fatalities during 2023



# Road Accidents by time interval of day during 2023 (percentage share)



# Mitigation Measures by MoRTH (2023)

## **e-DAR / iRAD (Electronic Detailed Accident Report / Integrated Road Accident Database)**

- Central repository for reporting, management, claim processing & analysis of road accident data
- **Rolled out in 36 States/UTs for live data entry of road accidents.**
- Integrated with national databases like VAHAN, SAARTHI, CCTNS etc.

## **Cashless Medical Treatment Scheme for Accident Victims**

- MoRTH planning to introduce cashless treatment for all injured accident victims across the country.
- The scheme under the Motor Vehicle Amendment Act, 2019.

## **Education & Awareness Measures**

- Grants given to NGOs / institutions for road safety advocacy, pilot projects, awareness campaigns, safer road users etc. Publicity via social media, print, electronic media to build awareness.

## **Blackspot Identification & Rectification**

- Identification of accident-prone spots (“blackspots”) and taking engineering measures to rectify them.
- Short-term measure allotment: guidelines delegating powers & funds for rectification of accident-prone spots (installation of crash barriers, signage, junction improvements, etc.).

# Mitigation Measures by MoRTH (2023)

## Engineering Measures (Road & Vehicles)

- Incorporating road safety features at design/planning stage.
- Improvement of highways, road widening, better signage, crash barriers, reflectors etc.

## Enforcement & Regulatory Measures

- Mandating stricter norms, possibly for vehicle safety, licensing, etc. (Part of the larger 4E strategy).
- Emergency Care / Post-Accident Response
- Emphasis on "golden hour" care for accident victims.
- Plans for expanding cashless trauma care to nearest appropriate hospital.

## Policy Targets

- Target **to reduce road accidents by 50% by 2030 using the multi-pronged strategy 4Es (Engineering, Education, Enforcement, Emergency Care).**
- Setting deadline (May 2025) to rectify identified major blackspots

# Road accident data on eDAR portal helps design safety, emergency measures

Suparna Roy / Nov 15, 2025, 02:33 IST

Share

## HOW EDAR DATA AFFECTS PUBLIC



|  |   |
|--|---|
| <ul style="list-style-type: none"> <li>&gt; eDAR data is considered the only authentic data by Union ministry of road transport and highways</li> <li>&gt; Benefit for schemes like cashless treatment scheme, where cashless treatment of up to Rs 1.5 lakh is given to accident victims, is given only if the accident is recorded on the eDAR portal</li> </ul> | <ul style="list-style-type: none"> <li>&gt; Insurance claims by Motor Accident Claims Tribunal are processed only if the accident is reported on the eDAR portal</li> <li>&gt; Good Samaritans are awarded a grant under the Rah-Veer scheme only if the accident where the good samaritan has helped is uploaded on the eDAR portal</li> </ul> |
|--|---|

# BLACK SPOTS ON ROADS: CAUSES & GOVERNMENT ACTION

**WHAT ARE 'BLACK SPOTS'?**  
Specific points prone to repeated and **deadly** road accidents.



**GOVERNMENT RECTIFICATION STRATEGY**

**SHORT-TERM MEASURES**

- Road markings & clear signages
- Crash barriers & road studs
- Delineators & traffic calming tools
- Closure of unauthorized median openings

**LONG-TERM MEASURES**

- Road geometric improvements
- Junction redesign & widening
- Construction of **underpasses & overpasses**
- Land acquisition, forest clearance & **utility shifting**

**KEY MESSAGE**  
RECTIFYING **BLACK SPOTS** IS A CONTINUOUS PROCESS TO **SAVE LIVES.**

**PROGRESS ON NATIONAL HIGHWAYS (INDIA)**

- Total Black Spots Identified: **13,795**
- Short-Term Fixes Completed: **11,866**
- Long-Term Fixes Completed: **5,324**
- No Long-Term Fix Required: **3,719**

**RECTIFYING BLACK SPOTS IS A CONTINUOUS PROCESS TO SAVE LIVES.**





# MOTOR VEHICLE ACT AMENDMENTS

KEY UPDATES FOR SAFER ROADS



## STRICTER PENALTIES

Higher fines for traffic violations



## JUVENILE OFFENSES

Penalty to parents; License cancelled



## HELMET & SEATBELT MANDATORY

Compulsory helmet & seatbelt use



## OVERSPEEDING FINES

Increased fines for speeding



## ROAD SAFETY FUND

Dedicated fund for road safety initiatives



## GOOD SAMARITANS

Protecting those who aid accident victims



## VEHICLE FITNESS TESTS

Regular checks to ensure roadworthiness



## DRIVER TRAINING

Improved driving and safety education



## ANTI-LOCK BRAKES (ABS)

ABS mandatory for all motorbikes

# 1-3-5-6 RULE

THE FRAMEWORK OF MOTOR VEHICLE REGULATIONS IN INDIA



### 1

## COUNTRY-WIDE IMPLEMENTATION

Applies to all of India

### 3

## TIER REDRESSAL MECHANISM



District Forum



State Commission



National Commission

### 1

## COUNTRY-WIDE IMPLEMENTATION

Applies to all of India

### 3

## TIER REDRESSAL MECHANISM

District Forum >> State Commission

### 5

## MAJOR OFFENSES COVERED

Speeding • Drunk Driving • Reckless Driving  
No Helmet • No Seatbelt

### 6

## RIGHTS FOR CONSUMERS UNDER THE ACT

- ✓ Safety
- ✓ Information
- ✓ Redressal
- ✓ Education



## EFFECTIVE JAN 1, 2026



## ANTI-LOCK BRAKING SYSTEM



## HELMETS MANDATORY



## MANDATORY FOR ALL MOTORCYCLES

# Cashless Treatment to Road Accident Victims

Posted On: 29 JAN 2026 4:17PM by PIB Delhi

In accordance with the legal mandate under Section 162 of the Motor Vehicles Act, 1988, Cashless Treatment for Road Accident Victims Scheme, 2025 has been notified vide S.O. 2015(E) dated 05.05.2025. Furthermore, comprehensive guidelines detailing the process flow, roles and responsibilities of various stakeholders, and the Standard Operating Procedures (SOPs) for its implementation have been issued vide S.O. 2489 (E) dated 04.06.2025.

Key features of the scheme are as under:

- i. Treatment covers up to Rs. 1.5 lakh per victim will be provided, subject to a maximum cap of 7 days from date of accident. The treatment cover will be available to those victims who are involved in road accidents caused by use of motor vehicles across any category of road.
- ii. Every motor vehicle road accident victim shall be provided with stabilization treatment for upto 24 hours in non-life- threatening cases and upto 48 hours in life- threatening cases at designated hospitals, subject to police response.
- iii. This statutory scheme will take precedence over any other Central / State level schemes.
- iv. The Scheme is being implemented through the amalgamation of two existing platforms, i.e. eDAR (electronic Detailed Accident Report) used by Police officials for reporting of accidents and TMS 2.0 (Transaction Management System) of National Health Authority (NHA) used by hospitals for treatment, claim submission and processing of payments.
- v. The reimbursement to hospitals is being done through Motor Vehicle Accident Fund (MVAFF) which is funded through contributions from General Insurance companies for cases where the offending Motor Vehicle is insured and through budgetary support for other-than-insured cases.
- vi. As per the Scheme guidelines notified vide S.O. 2489 (E) dated 04.06.2025, hospitals empanelled under the Ayushman Bharat Pradhan Mantri Jan Arogya Yojana (AB PM-JAY) shall be automatically deemed designated hospitals for the purposes of the Scheme. Further, NHA has issued detailed guidelines for designating and onboarding of additional hospitals by States & UTs vide OM S-12018/81/2024 dated 20 May 2025.

The Scheme is being implemented through the amalgamation of two existing platforms, i.e. eDAR and TMS 2.0. The third-party insurance status of the offending vehicle is captured on eDAR as it is integrated with VAHAN Portal.

# EDUCATION & AWARENESS MEASURES

## **1. National Road Safety Campaigns (Government of India)**

The Ministry of Road Transport & Highways (MoRTH) conducts nationwide awareness programs using TV, radio, social media, NGOs, and schools. Activities include pledges, quizzes, poster competitions, and youth engagement.

## **2. National Road Safety Month & Road Safety Week**

Observed annually to promote safe driving behavior, helmet use, seatbelt awareness, speed control, and anti-drunk driving campaigns through public events and school programs.

## **3. Road Safety Education in Schools & Colleges**

Government and NGOs integrate road safety education into school curricula, conduct training sessions, traffic parks, quizzes, and awareness drives for students.

## **4. Indian Road Safety Campaign (IRSC) – Youth Awareness**

A youth-led initiative working with IITs and government bodies to educate millions of students, promote safe behavior, conduct training, and build road safety leaders.

## **5. National Road Safety Policy (India)**

Provides a national framework to improve public awareness, strengthen training for drivers, improve enforcement, and promote safer road behavior.

## **6. Public Awareness Through NGOs & CSR Programs**

Organizations like CEE, United Way Mumbai, BMW India Foundation, and IRF India run:

1. Road safety workshops
2. Community awareness drives
3. Driver training
4. Emergency response education

## **7. Training & Certification for Drivers**

Government supports:

1. Model Driving Training Institutes
2. Road Safety Auditor Courses
3. First responder training
4. Traffic rule education

# India's Rankings in Major Global Indexes

### Population & Demographics

- Population: **#1**
- Birth Rate: 16.7 per 1,000
- Fertility Rate: 1.9 per woman
- Birth Rate: 16.7 per 1,000
- Death Rate: 7.4 per 1,000
- Total Fertility Rate: 1.9 per woman

### Economy & Finance

- GDP (Nominal): **#5**
- GDP (PPP): **#3**
- GDP Growth Rate: Among fastest growing

- GDP (Nominal): **#3**
- FX Reserves: **#4**
- Gold Reserves: **#8**

### Military & Power

- Military Strength: **#4**
- Global Power (US NewS): **#3-4**
- Defense Budget: **#3-4**

### Human Development & Society

- HDI: **#130**
- Happiness Rank: **#118**
- Hunger Index: **#111**

### Education & Innovation

- Global Innovation Index: **#3**
- Education Index: **#9**
- QS Higher Ed Syst: **#26**
- AI Readiness Index: **#41**

### Environment & Sustainability

- Climate Change Performance Index: **#7**
- Environmental Index: **#176**
- Renewable Energy Capacity: **#4**
- Carbon Emissions (Total): **#140**

### Governance & Freedom

- Global Cybersecurity Index: **#93**
- E-Government Index: **#105**
- Digital Payments Adoption: **#1**

### Technology & Digital

- Global Cybersecurity Index: **#10**
- E-Government Index: **#105**
- Digital Payments Adoption: **#1**

### Science & Space

- Space Power Rank: **#6**
- Satellite Launch Capability: **#3**

### Science & Space

- Space Power Rank: **#6**
- Satellite Launch Capability: **#3**

### Health & Well-Being

- Healthcare Index: **#145**
- Global Health Security Index: **#66**
- Infant Mortality Rate Rank: **#145**

### Trade & Global Influence

- Merchandise Exports: **#20**
- Merchandise Imports: **#9**
- Tourism Arrivals: **#22**

High in Population, Economy, Military & Tech;  
Low in HDI, Happiness & Environment

| Category                    | Indexes & India Rank / Value   |
|-----------------------------|--|
| 🌐 Population & Demographics | Population — 1   |
| 💰 Economy & Finance         | Nominal GDP — 5      GDP (PPP) — 3<br>Foreign Exchange Reserves — 4<br>Gold Reserves — 8<br>Ease of Doing Business — 63<br>Global Competitiveness Index — 45 |
| 🛡️ Military & Power         | Military Power (Global Firepower) — 4<br>Overall Global Power (US News) — 12<br>Defense Budget — 3   |
| 🎓 Education & Innovation    | Global Innovation Index — 39<br>Education Index — 120<br>QS Higher Education Strength — 26<br>AI Readiness Index — 40  |
| ⚖️ Governance & Freedom     | Corruption Perception Index — 93<br>Press Freedom Index — 161<br>Democracy Index — 41<br>Rule of Law Index — 79  |
| 💻 Technology & Digital      | Global Cybersecurity Index — 10<br>E-Government Index — 105<br>Digital Payments Adoption — 1<br>Startup Ecosystem — 3  |
| 🚀 Science & Space           | Space Power Rank — 6<br>Satellite Launch Capability — Top 6<br>Research Output — 4   |
| 🌐 Trade & Global Influence  | Merchandise Exports — 20<br>Merchandise Imports — 9<br>Tourism Arrivals — 22<br>Passport Power Index — 82  |

# India's Rankings in Major Global Indexes

### Population & Demographics

- Population: **#1**
- Birth Rate: 16.7 per 1,000
- Fertility Rate: 1.9 per woman
- Birth Rate: 16.7 per 1,000
- Death Rate: 7.4 per 1,000
- Total Fertility Rate: 1.9 per woman

### Economy & Finance

- GDP (Nominal): **#5**
- GDP (PPP): **#3**
- GDP Growth Rate: Among fastest growing
- GDP (Nominal): **#3**
- FX Reserves: **#4**
- Gold Reserves: **#8**

### Military & Power

- Military Strength: **#4**
- Global Power (US NewS)
- Defense Budget: **#3-4**

### Education & Innovation

- Global Innovation Index: **#3**
- Education Index: **#9**
- QS Higher Ed Syst: **#26**
- AI Readiness Index: **#41**

### Governance & Freedom

- Global Cybersecurity Index: **#93**
- E-Government Index: **#105**
- Digital Payments Adoption: **#1**

### Science & Space

- Space Power Rank:
- Satellite Launch Capability: **#3**

### Health & Well-Being

- Healthcare Index: **#145**
- Global Health Security Index: **#66**
- Infant Mortality Rate Rank: **#145**

### Human Development & Society

- HDI: **#130**
- Happiness Rank: **#118**
- Hunger Index: **#111**

### Environment & Sustainability

- Climate Change Performance Index: **#7**
- Environmental Index: **#176**
- Renewable Energy Capacity: **#4**
- Carbon Emissions (Total): **#140**

### Technology & Digital

- Global Cybersecurity Index: **#10**
- E-Government Index: **#105**
- Digital Payments Adoption:

### Science & Space

- Space Power Rank: **#6**
- Satellite Launch Capability:

### Trade & Global Influence

- Merchandise Exports: **#20**
- Merchandise Imports: **#9**
- Tourism Arrivals: **#22**

High in Population, Economy, Military & Tech;  
Low in HDI, Happiness & Environment

| Category                                | Indexes & India Rank / Value  |
|---|---|
| <b>Human Development &amp; Society</b>  | <b>Human Development Index (HDI) — 130</b><br><b>World Happiness Index — 118</b><br><b>Global Hunger Index — 111</b><br><b>Life Expectancy Rank — 140</b><br><b>Gender Inequality Index — 120</b><br><b>Social Progress Index — 110</b> |
| <b>Environment &amp; Sustainability</b> | <b>Climate Change Performance Index — 7</b><br><b>Environmental Performance Index — 176</b><br><b>Renewable Energy Capacity — 4</b><br><b>Carbon Emissions (Total) — 3</b><br><b>Carbon Emissions (Per Capita) — 140</b>                |
| <b>Health &amp; Well-Being</b>          | <b>Healthcare Index — 145</b><br><b>Global Health Security Index — 66</b><br><b>Infant Mortality Rate Rank — 145</b>  |
| <b>Road Safety</b>                      | <b>Road Accident Deaths — 1 (Highest globally)</b>  |



**Table 1.3A - Distribution of Deaths in India: 2021-2023, Person**

| Causes of Death   | Age-Group (Percentage of Deaths) |             |             |             |             |             |             |             |
|---|----------------------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
|   | Person                           | 0-4         | 05-14       | 15-29       | 30-44       | 45-54       | 55-69       | 70+         |
| <b>Communicable, maternal, perinatal and nutritional conditions</b>                 | <b>23.4</b>                      | <b>80.4</b> | <b>34.1</b> | <b>21.1</b> | <b>19.6</b> | <b>17.6</b> | <b>19.1</b> | <b>22.0</b> |
| Acute bacterial sepsis & severe infections  | 0.5                              | 4.1         | 0.4         | 0.4         | 0.4         | 0.3         | 0.3         | 0.3         |
| Diarrhoeal diseases   | 2.1                              | 4.4         | 6.7         | 2.5         | 1.5         | 1.2         | 1.6         | 2.5         |
| Fever of unknown origin   | 4.9                              | 4.0         | 8.0         | 3.8         | 3.1         | 3.0         | 4.3         | 6.5         |
| HIV/AIDS  | 0.1                              | 0.0         | 0.0         | 0.2         | 0.3         | 0.2         | 0.1         | 0.0         |
| Malaria   | 0.1                              | 0.2         | 0.5         | 0.3         | 0.2         | 0.1         | 0.1         | 0.1         |
| Maternal conditions   | 0.2                              | 0.0         | 0.0         | 2.7         | 0.6         | 0.0         | 0.0         | 0.0         |
| Nutritional deficiencies  | 0.3                              | 0.6         | 1.0         | 0.4         | 0.3         | 0.2         | 0.2         | 0.3         |
| Other infectious and parasitic diseases   | 0.7                              | 2.1         | 5.4         | 1.8         | 1.1         | 0.6         | 0.5         | 0.3         |
| Perinatal conditions  | 2.3                              | 48.0        | 0.9         | 0.1         | 0.0         | 0.0         | 0.0         | 0.0         |
| Respiratory infections  | 9.3                              | 16.9        | 8.1         | 4.4         | 7.8         | 8.1         | 8.8         | 10.0        |
| Selected tropical diseases  | 0.3                              | 0.2         | 2.2         | 1.2         | 0.5         | 0.4         | 0.3         | 0.2         |
| Tuberculosis  | 2.5                              | 0.1         | 0.8         | 3.3         | 3.8         | 3.5         | 2.9         | 1.8         |
| <b>Injuries</b>   | <b>9.4</b>                       | <b>4.2</b>  | <b>31.2</b> | <b>44.2</b> | <b>23.2</b> | <b>11.4</b> | <b>5.7</b>  | <b>4.1</b>  |
| Injuries of Undetermined intent   | 0.1                              | 0.1         | 0.4         | 0.7         | 0.3         | 0.1         | 0.0         | 0.0         |
| Intentional injuries: Other Than Suicide  | 0.2                              | 0.1         | 0.5         | 1.3         | 0.7         | 0.2         | 0.1         | 0.0         |
| Intentional injuries: Suicide   | 2.5                              | 0.0         | 4.1         | 17.3        | 8.0         | 3.1         | 1.1         | 0.4         |
| Unintentional injuries: Motor Vehicle Accidents                                     | 2.9                              | 0.5         | 6.9         | 16.4        | 8.8         | 4.2         | 1.8         | 0.6         |
| Unintentional injuries: Other Than Motor Vehicle Accidents                          | 5.7                              | 3.5         | 19.4        | 8.4         | 5.4         | 3.8         | 2.7         | 3.1         |
| <b>Non-Communicable diseases</b>  | <b>56.7</b>                      | <b>11.1</b> | <b>27.1</b> | <b>28.7</b> | <b>53.7</b> | <b>67.8</b> | <b>70.6</b> | <b>54.4</b> |
| Cardiovascular diseases   | 31.0                             | 0.3         | 2.7         | 9.7         | 23.1        | 35.6        | 39.8        | 32.5        |
| Congenital anomalies  | 0.4                              | 6.2         | 3.2         | 0.8         | 0.1         | 0.1         | 0.0         | 0.0         |
| Diabetes mellitus   | 3.5                              | 0.0         | 0.6         | 0.6         | 1.8         | 3.4         | 4.7         | 4.0         |
| Digestive diseases  | 5.3                              | 0.9         | 5.9         | 6.6         | 12.9        | 9.2         | 5.6         | 2.6         |
| Genito-urinary diseases   | 3.0                              | 0.1         | 1.1         | 2.5         | 3.9         | 4.6         | 3.9         | 2.3         |
| Malignant and other Neoplasms   | 6.4                              | 0.4         | 5.0         | 4.0         | 8.2         | 10.4        | 9.1         | 4.0         |
| Neuro-psychiatric conditions  | 0.8                              | 0.7         | 5.5         | 2.6         | 1.3         | 0.8         | 0.6         | 0.6         |
| Other Non-Communicable Diseases   | 0.5                              | 1.8         | 2.0         | 0.8         | 0.5         | 0.4         | 0.4         | 0.4         |
| Respiratory diseases  | 5.7                              | 0.6         | 1.1         | 1.1         | 1.9         | 3.3         | 6.5         | 8.0         |
| <b>Symptoms, signs and Ill-defined conditions</b>                                   | <b>10.5</b>                      | <b>4.3</b>  | <b>7.6</b>  | <b>6.0</b>  | <b>3.5</b>  | <b>3.2</b>  | <b>4.5</b>  | <b>19.5</b> |
| Ill-defined/All other symptoms, signs and abnormal clinical and laboratory findings | 10.5                             | 4.3         | 7.6         | 6.0         | 3.5         | 3.2         | 4.5         | 19.5        |

**Table 1.3B - Distribution of Deaths in India: 2021-2023, Male**

| Causes of Deaths  | Age-Group (Percentage of Deaths) |             |             |             |             |             |             |             |
|---|----------------------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
|   | Person                           | 0-4         | 05-14       | 15-29       | 30-44       | 45-54       | 55-69       | 70+         |
| <b>Communicable, maternal, perinatal and nutritional conditions</b>                 | <b>21.6</b>                      | <b>80.3</b> | <b>30.9</b> | <b>13.9</b> | <b>17.2</b> | <b>16.3</b> | <b>17.8</b> | <b>21.2</b> |
| Acute bacterial sepsis & severe infections  | 0.5                              | 4.2         | 0.3         | 0.3         | 0.4         | 0.3         | 0.3         | 0.3         |
| Diarrhoeal diseases   | 1.7                              | 4.1         | 5.5         | 1.6         | 1.2         | 1.0         | 1.2         | 2.1         |
| Fever of unknown origin   | 4.1                              | 3.4         | 8.2         | 2.9         | 2.6         | 2.5         | 3.7         | 5.8         |
| HIV/AIDS  | 0.1                              | 0.0         | 0.0         | 0.2         | 0.3         | 0.2         | 0.0         | 0.0         |
| Malaria   | 0.1                              | 0.2         | 0.2         | 0.3         | 0.1         | 0.1         | 0.1         | 0.0         |
| Nutritional deficiencies  | 0.2                              | 0.5         | 0.8         | 0.1         | 0.1         | 0.1         | 0.1         | 0.2         |
| Other infectious and parasitic diseases   | 0.6                              | 1.7         | 4.7         | 1.2         | 1.0         | 0.5         | 0.4         | 0.3         |
| Perinatal conditions  | 2.3                              | 49.5        | 0.8         | 0.0         | 0.0         | 0.0         | 0.0         | 0.0         |
| Respiratory infections  | 8.9                              | 16.4        | 7.8         | 3.6         | 7.4         | 7.8         | 8.3         | 10.0        |
| Selected tropical diseases  | 0.3                              | 0.2         | 2.2         | 1.1         | 0.4         | 0.3         | 0.3         | 0.1         |
| Tuberculosis  | 2.8                              | 0.1         | 0.3         | 2.5         | 3.7         | 3.6         | 3.3         | 2.2         |
| <b>Injuries</b>   | <b>11.3</b>                      | <b>4.3</b>  | <b>36.6</b> | <b>53.1</b> | <b>26.1</b> | <b>12.8</b> | <b>6.4</b>  | <b>4.0</b>  |
| Injuries of Undetermined intent   | 0.1                              | 0.1         | 0.6         | 0.8         | 0.3         | 0.1         | 0.1         | 0.0         |
| Intentional injuries: Other Than Suicide  | 0.3                              | 0.0         | 0.6         | 1.8         | 0.9         | 0.3         | 0.1         | 0.0         |
| Intentional injuries: Suicide   | 3.0                              | 0.0         | 4.0         | 17.0        | 8.5         | 3.6         | 1.4         | 0.5         |
| Unintentional injuries: Motor Vehicle Accidents                                     | 4.1                              | 0.5         | 9.4         | 23.3        | 10.7        | 4.9         | 2.2         | 0.8         |
| Unintentional injuries: Other Than Motor Vehicle Accidents                          | 3.8                              | 3.7         | 22.0        | 10.1        | 5.7         | 4.0         | 2.6         | 2.6         |
| <b>Non-Communicable diseases</b>  | <b>58.7</b>                      | <b>11.2</b> | <b>24.5</b> | <b>27.3</b> | <b>53.3</b> | <b>67.8</b> | <b>71.7</b> | <b>58.4</b> |
| Cardiovascular diseases   | 32.4                             | 0.3         | 3.0         | 9.7         | 23.2        | 37.2        | 41.4        | 34.7        |
| Congenital anomalies  | 0.4                              | 6.4         | 2.4         | 0.7         | 0.1         | 0.1         | 0.0         | 0.0         |
| Diabetes mellitus   | 3.1                              | 0.0         | 0.5         | 0.5         | 1.6         | 3.0         | 4.0         | 3.8         |
| Digestive diseases  | 6.7                              | 0.9         | 4.7         | 6.9         | 15.5        | 11.2        | 6.9         | 3.1         |
| Genito-urinary diseases   | 3.3                              | 0.1         | 0.8         | 2.2         | 3.8         | 4.4         | 4.0         | 2.9         |
| Malignant and other Neoplasms   | 6.0                              | 0.5         | 4.9         | 3.5         | 6.3         | 8.0         | 8.3         | 4.4         |
| Neuro-psychiatric conditions  | 0.8                              | 0.7         | 5.2         | 2.6         | 1.0         | 0.7         | 0.5         | 0.6         |
| Other Non-Communicable Diseases   | 0.3                              | 1.6         | 2.1         | 0.4         | 0.3         | 0.2         | 0.3         | 0.3         |
| Respiratory diseases  | 5.6                              | 0.6         | 0.8         | 0.8         | 1.6         | 2.9         | 6.4         | 8.6         |
| <b>Symptoms, signs and ICD-defined conditions</b>                                   | <b>8.5</b>                       | <b>4.3</b>  | <b>8.0</b>  | <b>5.6</b>  | <b>3.4</b>  | <b>3.1</b>  | <b>4.1</b>  | <b>16.5</b> |
| ICD-defined/All other symptoms, signs and abnormal clinical and laboratory findings | 8.5                              | 4.3         | 8.0         | 5.6         | 3.4         | 3.1         | 4.1         | 16.5        |

# SAMPLE REGISTRATION SYSTEM (SRS)-CAUSE OF DEATH IN INDIA 2021-2023

2025 SRS\_COD-STATISTICS\_2021-2023

Office of the Registrar General & Census Commissioner, India (ORGI)

**Table 1.3C - Distribution of Deaths in India: 2021-23, Female**

| Causes of Deaths  | Age-Group (Percentage of Deaths) |             |             |             |             |             |             |             |
|---|----------------------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
|   | Person                           | 0-4         | 05-14       | 15-29       | 30-44       | 45-54       | 55-69       | 70+         |
| <b>Communicable, maternal, perinatal and nutritional conditions</b>                 | <b>25.9</b>                      | <b>80.7</b> | <b>38.0</b> | <b>32.5</b> | <b>26.0</b> | <b>20.4</b> | <b>21.0</b> | <b>22.9</b> |
| Acute bacterial sepsis & severe infections  | 0.5                              | 3.9         | 0.4         | 0.5         | 0.5         | 0.4         | 0.3         | 0.4         |
| Diarrhoeal diseases   | 2.7                              | 4.8         | 8.3         | 4.1         | 2.2         | 1.7         | 2.1         | 2.9         |
| Fever of unknown origin   | 6.0                              | 4.7         | 7.8         | 5.2         | 4.3         | 4.0         | 5.2         | 7.2         |
| HIV/AIDS  | 0.1                              | 0.0         | 0.0         | 0.2         | 0.5         | 0.2         | 0.1         | 0.0         |
| Malaria   | 0.1                              | 0.1         | 0.9         | 0.4         | 0.2         | 0.1         | 0.1         | 0.1         |
| Maternal conditions   | 0.5                              | 0.0         | 0.0         | 6.9         | 2.2         | 0.1         | 0.0         | 0.0         |
| Nutritional deficiencies  | 0.4                              | 0.7         | 1.3         | 0.8         | 0.6         | 0.4         | 0.3         | 0.3         |
| Other infectious and parasitic diseases   | 0.8                              | 2.6         | 6.2         | 2.7         | 1.6         | 0.8         | 0.6         | 0.3         |
| Perinatal conditions  | 2.4                              | 46.0        | 1.0         | 0.2         | 0.1         | 0.0         | 0.0         | 0.0         |
| Respiratory infections  | 9.9                              | 17.5        | 8.4         | 5.6         | 8.9         | 9.0         | 9.5         | 10.1        |
| Selected tropical diseases  | 0.4                              | 0.3         | 2.2         | 1.3         | 0.9         | 0.5         | 0.4         | 0.2         |
| Tuberculosis  | 2.0                              | 0.1         | 1.5         | 4.6         | 3.9         | 3.1         | 2.3         | 1.4         |
| <b>Injuries</b>   | <b>6.8</b>                       | <b>4.1</b>  | <b>24.4</b> | <b>30.2</b> | <b>15.6</b> | <b>8.2</b>  | <b>4.7</b>  | <b>4.2</b>  |
| Injuries of Undetermined intent   | 0.1                              | 0.1         | 0.1         | 0.4         | 0.3         | 0.1         | 0.0         | 0.0         |
| Intentional injuries: Other Than Suicide  | 0.1                              | 0.2         | 0.3         | 0.5         | 0.4         | 0.1         | 0.1         | 0.0         |
| Intentional injuries: Suicide   | 1.8                              | 0.1         | 4.2         | 17.8        | 6.5         | 2.0         | 0.8         | 0.2         |
| Unintentional injuries: Motor Vehicle Accidents                                     | 1.2                              | 0.5         | 3.6         | 5.7         | 3.8         | 2.6         | 1.1         | 0.3         |
| Unintentional injuries: Other Than Motor Vehicle Accidents                          | 3.6                              | 3.3         | 16.1        | 5.8         | 4.6         | 3.4         | 2.8         | 3.6         |
| <b>Non-Communicable diseases</b>  | <b>53.9</b>                      | <b>11.1</b> | <b>30.5</b> | <b>30.8</b> | <b>54.6</b> | <b>67.7</b> | <b>69.0</b> | <b>50.0</b> |
| Cardiovascular diseases   | 29.1                             | 0.3         | 2.3         | 9.7         | 22.7        | 32.0        | 37.4        | 30.1        |
| Congenital anomalies  | 0.4                              | 5.9         | 4.2         | 0.9         | 0.2         | 0.1         | 0.0         | 0.0         |
| Diabetes mellitus   | 4.1                              | 0.0         | 0.7         | 0.9         | 2.3         | 4.2         | 5.9         | 4.1         |
| Digestive diseases  | 3.2                              | 0.9         | 7.5         | 6.3         | 6.1         | 4.7         | 3.8         | 2.0         |
| Genito-urinary diseases   | 2.6                              | 0.1         | 1.5         | 2.9         | 4.4         | 5.0         | 3.6         | 1.7         |
| Malignant and other Neoplasms   | 6.9                              | 0.3         | 5.1         | 4.9         | 13.2        | 15.9        | 10.3        | 3.5         |
| Neuro-psychiatric conditions  | 0.9                              | 0.7         | 5.8         | 2.6         | 1.9         | 1.0         | 0.7         | 0.6         |
| Other Non-Communicable Diseases   | 0.7                              | 2.1         | 1.9         | 1.3         | 1.0         | 0.8         | 0.6         | 0.5         |
| Respiratory diseases  | 6.0                              | 0.6         | 1.5         | 1.5         | 2.8         | 4.1         | 6.6         | 7.4         |
| <b>Symptoms, signs and III-defined conditions</b>                                   | <b>13.3</b>                      | <b>4.2</b>  | <b>7.1</b>  | <b>6.5</b>  | <b>3.8</b>  | <b>3.6</b>  | <b>5.2</b>  | <b>22.8</b> |
| Ill-defined/All other symptoms, signs and abnormal clinical and laboratory findings | 13.3                             | 4.2         | 7.1         | 6.5         | 3.8         | 3.6         | 5.2         | 22.8        |

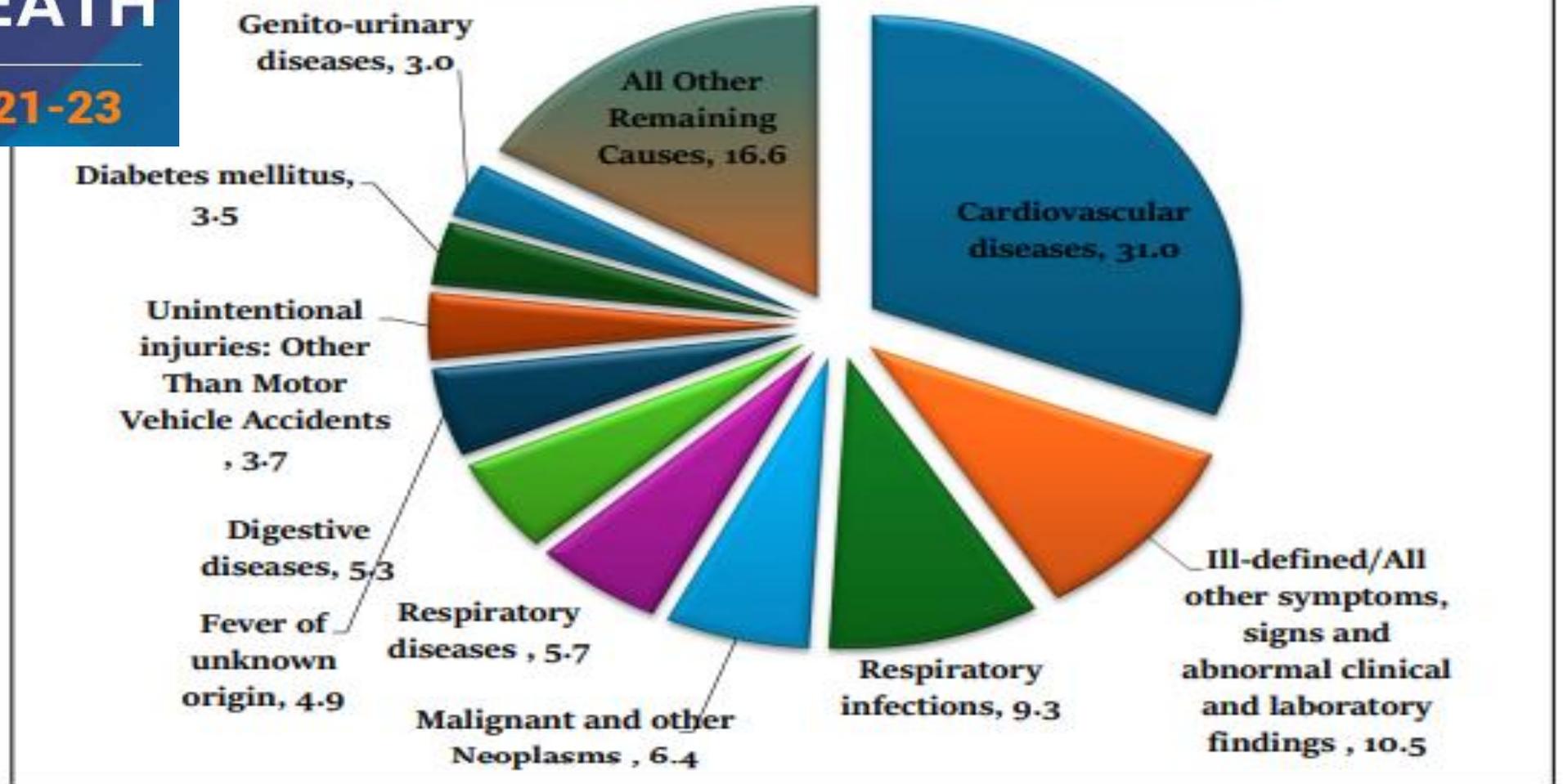


# CAUSES OF DEATH

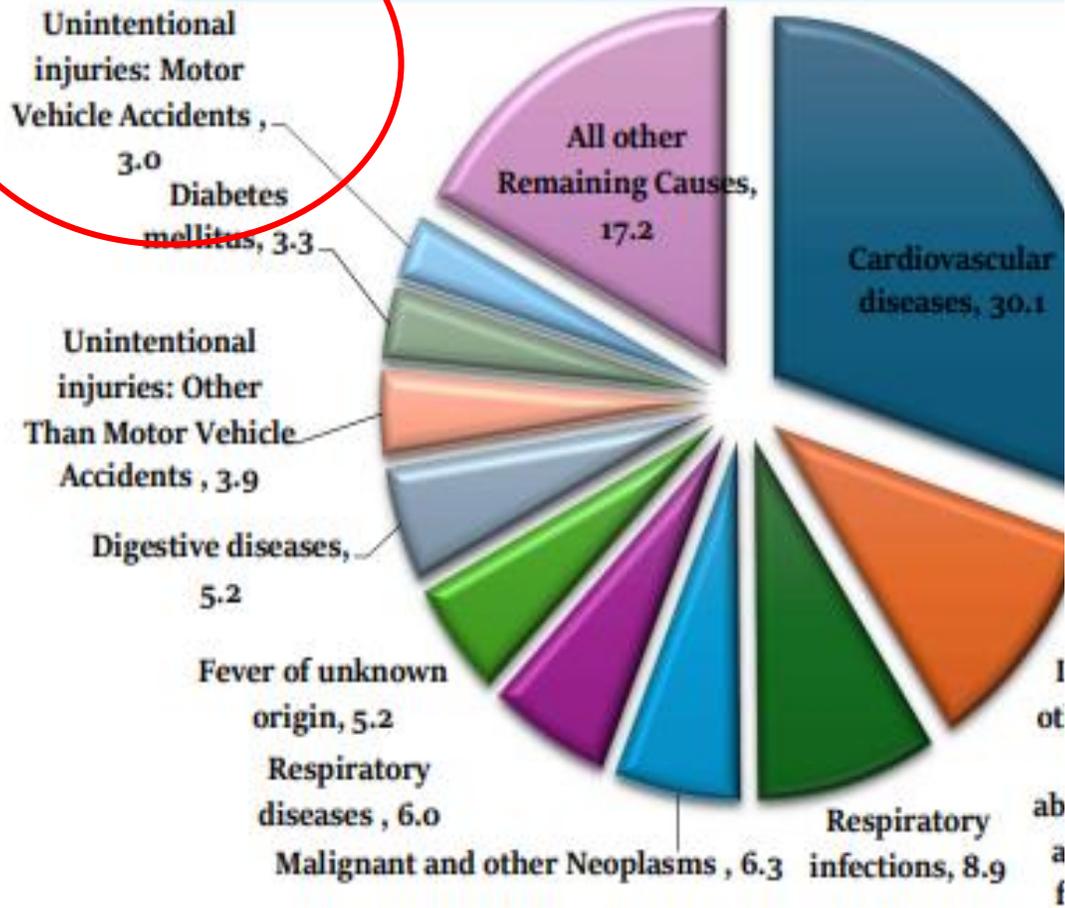
Statistics

2021-23

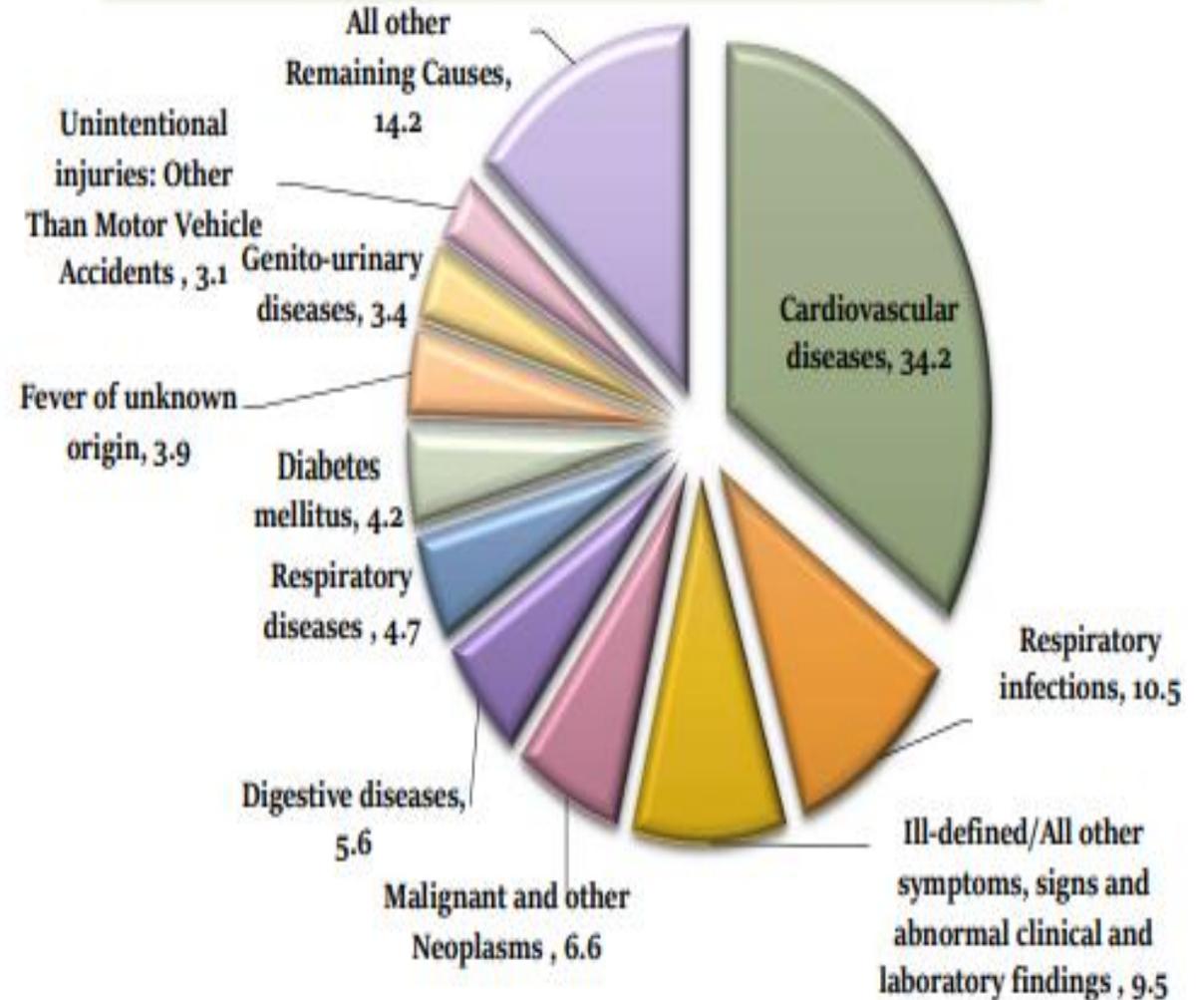
**Chart 13 - Top 10 Causes of Deaths in India, 2021-2023**



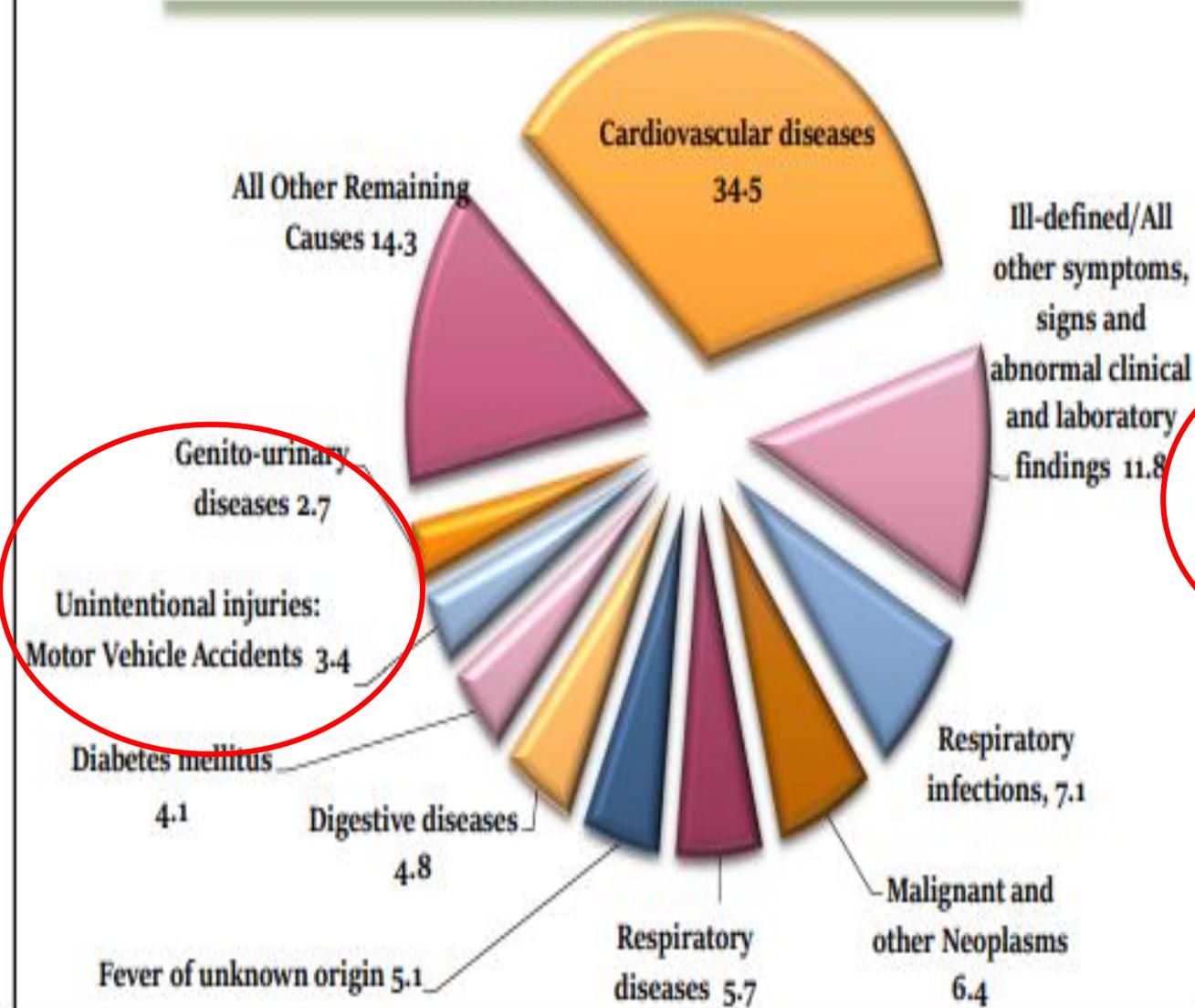
**Chart 16 - Top 10 Causes of Deaths in Rural Area: 2021-2023**



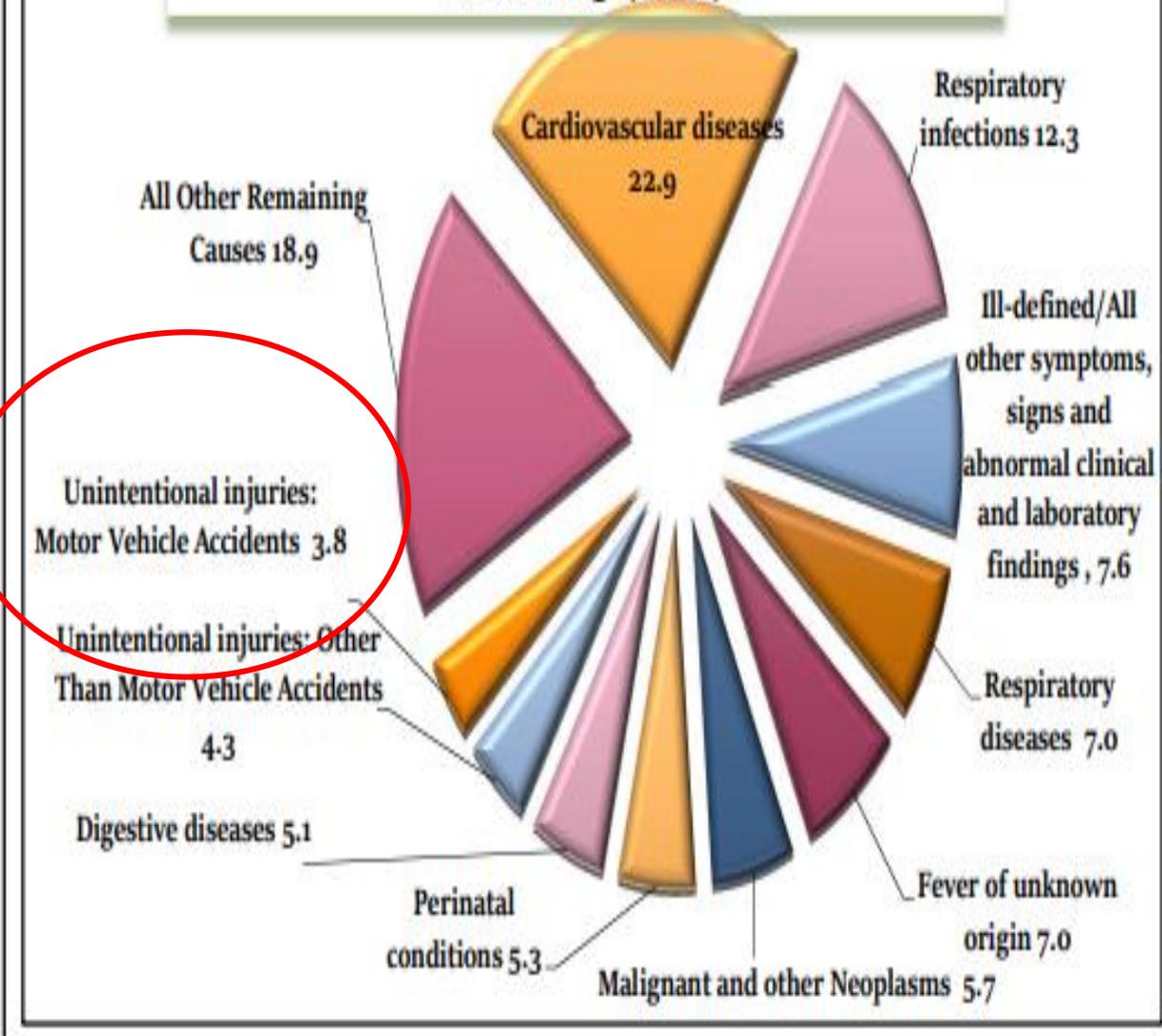
**Chart 17 - Top 10 Causes of Deaths in Urban Area: 2021-2023**



**Chart 58 - Top 10 causes of death in North Region,  
2021-2023 (in %)**



**Chart 61 - Top 10 causes of death in Central Region,  
2021-2023 (in %)**



**Chart 62 - Top 10 causes of death in Western Region, 2021-2023 (in %)**

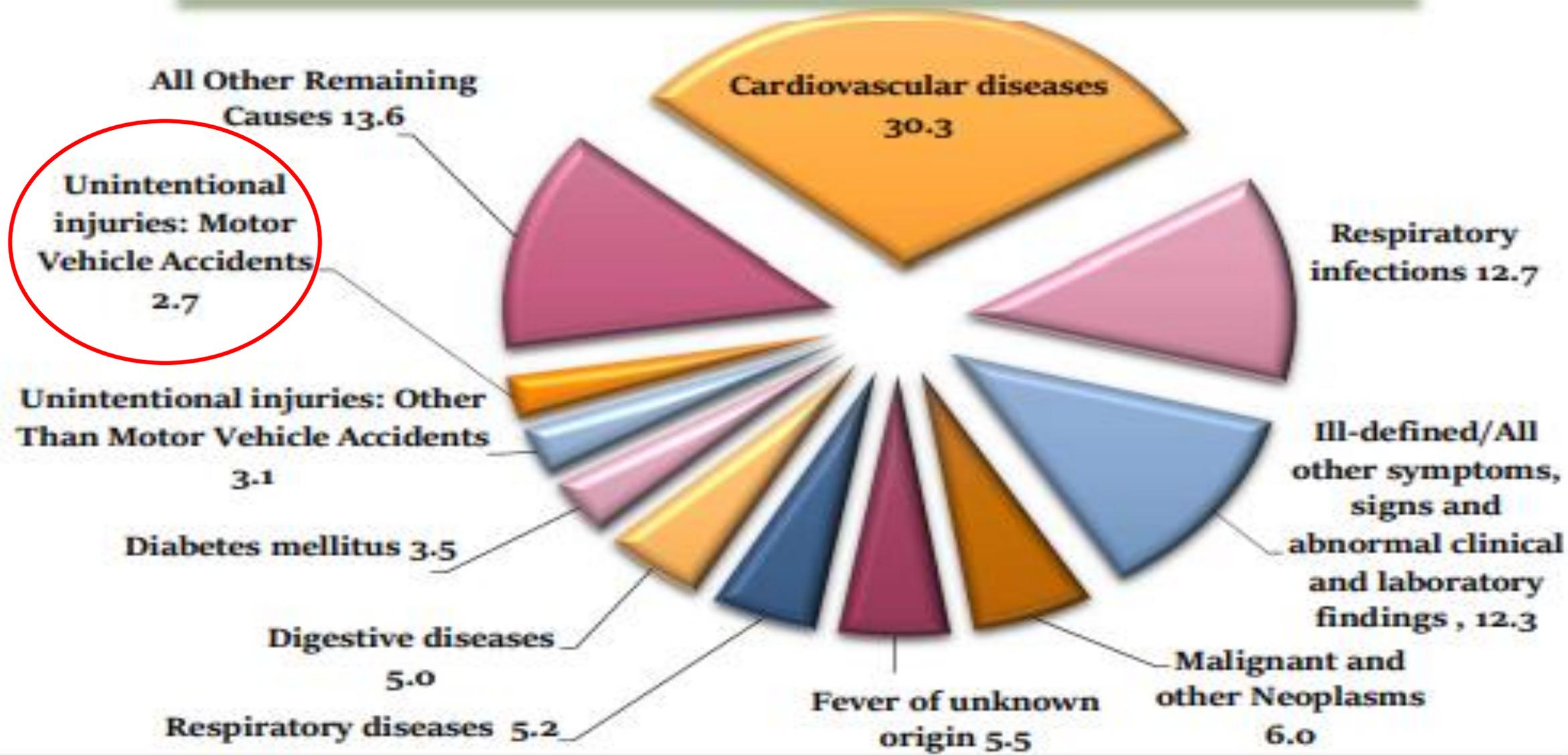


Chart 60 - Top 10 causes of death in Eastern Region,

2021-2023 (in %)

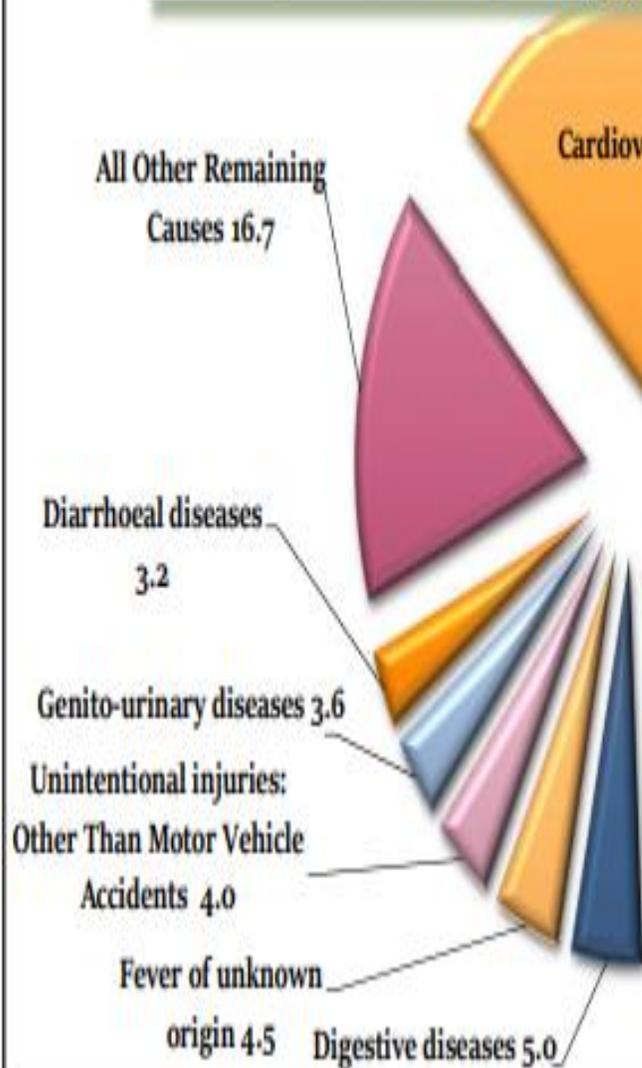


Chart 59 - Top 10 causes of death in North-East Region,

2021-2023 (in %)

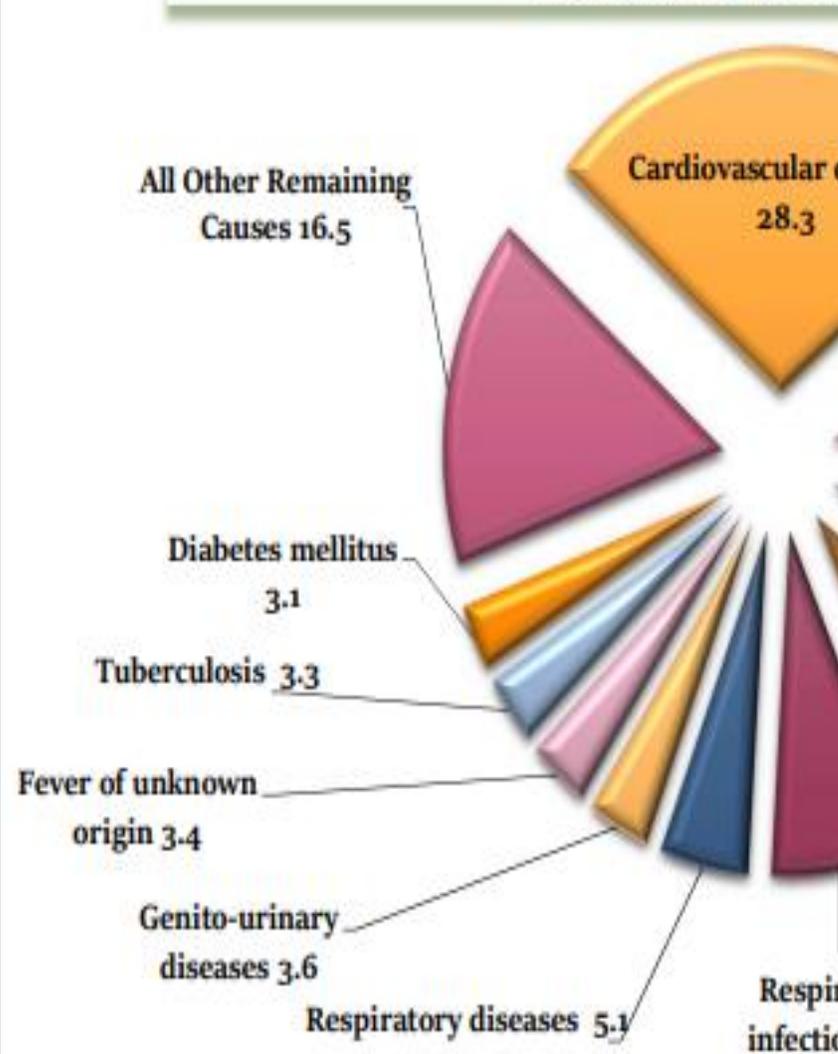
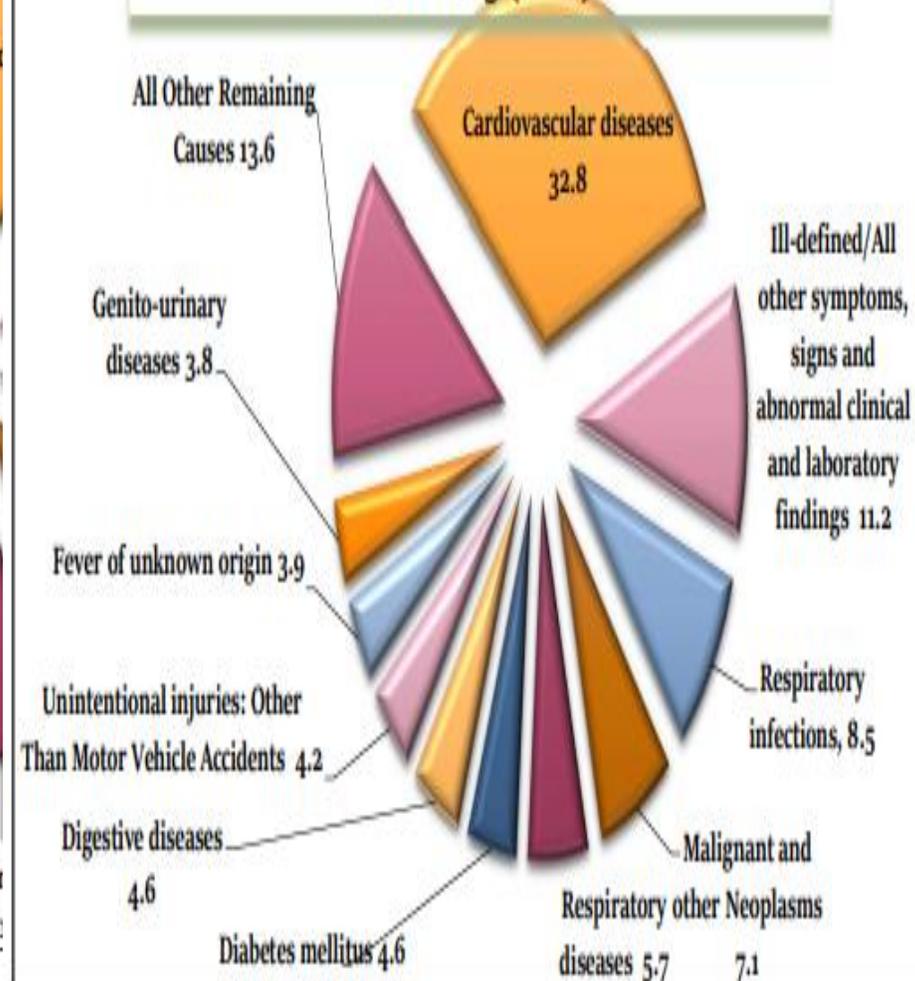


Chart 63 - Top 10 causes of death in Southern Region,

2021-2023 (in %)



**MINISTRY OF ROAD TRANSPORT AND HIGHWAYS**

DEMAND NO. 86

Ministry of Road Transport and Highways

**Rs.3.10 LakhCr**

**IS ROAD SAFETY FUND IN BUDGET?**

|            | Actual 2024-2025 |                  |                  | Budget 2025-2026 |                  |                  | Revised 2025-2026 |                  |                  | Budget 2026-2027 |                  |                  |
|------------|------------------|------------------|------------------|------------------|------------------|------------------|-------------------|------------------|------------------|------------------|------------------|------------------|
|            | Revenue          | Capital          | Total            | Revenue          | Capital          | Total            | Revenue           | Capital          | Total            | Revenue          | Capital          | Total            |
| Gross      | 21556.17         | 347660.74        | 369216.91        | 30047.98         | 332325.18        | 362373.16        | 30046.38          | 349972.49        | 380018.87        | 31276.46         | 378027.00        | 409303.46        |
| Recoveries | -7440.22         | -62316.34        | -69756.56        | -14955.97        | -60084.03        | -75040.00        | -14955.97         | -77921.03        | -92877.00        | -15568.61        | -83859.55        | -99428.16        |
| Receipts   | ---              | ---              | ---              | ---              | ---              | ---              | ---               | ---              | ---              | ---              | ---              | ---              |
| <b>Net</b> | <b>14115.95</b>  | <b>285344.40</b> | <b>299460.35</b> | <b>15092.01</b>  | <b>272241.15</b> | <b>287333.16</b> | <b>15090.41</b>   | <b>272051.46</b> | <b>287141.87</b> | <b>15707.85</b>  | <b>294167.45</b> | <b>309875.30</b> |

|   | Actual 2024-2025 |                    |                    | Budget 2025-2026 |                     |                     | Revised 2025-2026 |                    |                    | Budget 2026-2027 |                    |                    |
|---|------------------|--------------------|--------------------|------------------|---------------------|---------------------|-------------------|--------------------|--------------------|------------------|--------------------|--------------------|
|   | Revenue          | Capital            | Total              | Revenue          | Capital             | Total               | Revenue           | Capital            | Total              | Revenue          | Capital            | Total              |
| 4.02 Programme Component  | ---              | 1140.73            | 1140.73            | ---              | 1310.00             | 1310.00             | ---               | 1933.00            | 1933.00            | ---              | 1400.00            | 1400.00            |
| 4.03 EAP Component  | ---              | 3644.62            | 3644.62            | ---              | 2291.00             | 2291.00             | ---               | 1933.00            | 1933.00            | ---              | 1400.00            | 1400.00            |
| 4.04 Schemes of States financed from CRIF   | 8493.21          | ---                | 8493.21            | 9342.53          | ---                 | 9342.53             | 9342.53           | ---                | 9342.53            | 9809.66          | ---                | 9809.66            |
| 4.05 Schemes of UTs financed from CRIF  | 138.61           | 111.62             | 250.23             | 194.42           | 396.06              | 590.48              | 194.42            | 396.06             | 590.48             | 204.00           | 416.00             | 620.00             |
| <del>4.06 Schemes of States and UTs</del>   | <del>---</del>   | <del>3830.00</del> | <del>3830.00</del> | <del>---</del>   | <del>13340.00</del> | <del>13340.00</del> | <del>---</del>    | <del>3830.00</del> | <del>3830.00</del> | <del>---</del>   | <del>3830.00</del> | <del>3830.00</del> |
| 4.07 Important Roads - Schemes financed from CRIF   | 109.51           | ---                | 109.51             | 219.00           | ---                 | 219.00              | 119.00            | ---                | 119.00             | 124.95           | ---                | 124.95             |
| 4.08 Development, Planning, Quality Assurance, Research and Training - financed from CRIF | 4708.76          | ---                | 4708.76            | 4595.00          | ---                 | 4595.00             | 4915.02           | ---                | 4915.02            | 5020.00          | ---                | 5020.00            |
| 4.09 Maintenance of National Highways - financed from CRIF                                | 7462.64          | 5232.15            | 12694.79           | 14350.95         | 1054.03             | 15404.98            | 14570.97          | 1069.03            | 15640.00           | 15158.61         | 441.39             | 15600.00           |
| 4.10 Met from Central Road and Infrastructure Fund(CRIF)                                  | -7196.26         | -5207.38           | -12403.64          | -14350.95        | -1054.03            | -15404.98           | -14570.97         | -1069.03           | -15640.00          | -15158.61        | -441.39            | -15600.00          |
| 4.11 Special Accelerated Road Development Program (SARDP) for North Eastern Areas         | ---              | 12372.99           | 12372.99           | ---              | 19499.09            | 19499.09            | ---               | 19499.09           | 19499.09           | ---              | 19499.09           | 8361.00            |
| 4.12 Transfer to National Investment Fund(NIF)  | ---              | 8000.00            | 8000.00            | ---              | 11000.00            | 11000.00            | ---               | 10000.00           | 10000.00           | ---              | 19499.09           | 8361.00            |
| 4.13 Met from National Investment Fund (NIF)  | ---              | -7935.44           | -7935.44           | ---              | -11000.00           | -11000.00           | ---               | -10000.00          | -10000.00          | ---              | 19499.09           | 8361.00            |
| <b>Net</b>  | <b>13716.47</b>  | <b>117248.83</b>   | <b>130965.30</b>   | <b>14350.95</b>  | <b>10194.15</b>     | <b>116292.10</b>    | <b>14570.97</b>   | <b>101766.17</b>   | <b>116337.14</b>   | <b>15158.61</b>  | <b>106840.00</b>   | <b>121998.61</b>   |
| <b>Road Transport and Safety</b>  |                  |                    |                    |                  |                     |                     |                   |                    |                    |                  |                    |                    |
| <b>5. Research, Training, Studies and Other Road Safety Schemes</b>                       |                  |                    |                    |                  |                     |                     |                   |                    |                    |                  |                    |                    |
| 5.01 Schemes financed from CRIF   | 199.66           | 9.11               | 208.77             | 565.02           | 30.00               | 595.02              | 345.00            | 15.00              | 360.00             | 370.00           | 30.00              | 400.00             |
| 5.02 Transfer to CRIF   | 243.80           | 10.00              | 253.80             | 565.02           | 30.00               | 595.02              | 345.00            | 15.00              | 360.00             | 370.00           | 30.00              | 400.00             |
| 5.03 Met from CRIF  | -199.67          | -9.11              | -208.78            | -565.02          | -30.00              | -595.02             | -345.00           | -15.00             | -360.00            | -370.00          | -30.00             | -400.00            |
| <b>Net</b>  | <b>243.79</b>    | <b>10.00</b>       | <b>253.79</b>      | <b>565.02</b>    | <b>30.00</b>        | <b>595.02</b>       | <b>345.00</b>     | <b>15.00</b>       | <b>360.00</b>      | <b>370.00</b>    | <b>30.00</b>       | <b>400.00</b>      |
| <b>6. Scheme on Women Safety</b>  |                  |                    |                    |                  |                     |                     |                   |                    |                    |                  |                    |                    |
| 6.01 Scheme on Women Safety on Public Road Transport                                      | -36.49           | ---                | -36.49             | -40.00           | ---                 | -40.00              | -40.00            | ---                | -40.00             | -40.00           | ---                | -40.00             |
| 6.02 Met from Nirbhaya Fund   | -36.49           | ---                | -36.49             | -40.00           | ---                 | -40.00              | -40.00            | ---                | -40.00             | -40.00           | ---                | -40.00             |
| <b>Net</b>  | <b>---</b>       | <b>---</b>         | <b>---</b>         | <b>---</b>       | <b>---</b>          | <b>---</b>          | <b>---</b>        | <b>---</b>         | <b>---</b>         | <b>---</b>       | <b>---</b>         | <b>---</b>         |
| <b>Total-Road Transport and Safety</b>  | <b>243.79</b>    | <b>10.00</b>       | <b>253.79</b>      | <b>565.02</b>    | <b>30.00</b>        | <b>595.02</b>       | <b>345.00</b>     | <b>15.00</b>       | <b>360.00</b>      | <b>370.00</b>    | <b>30.00</b>       | <b>400.00</b>      |

**Rs.9809.66 cr**

**Rs.5020 Cr**

**Rs.370 Cr**























# EXTREME DENSE FOG TRIGGERS MULTI-VEHICLE CRASH IN UP

NDTV





# Supreme Court asks States, U.T.s to frame road safety rules within six months

Authorities have been directed to address aspects such as helmet compliance, lane discipline, and the use of dazzling LED headlights while framing the guidelines

Updated - October 08, 2025 02:17 am IST - NEW DELHI

---

**The Court directed that all States and UTs must, within six months, frame and notify comprehensive road safety rules under:**

---

**Section 138(1A) — to regulate movement of pedestrians and non-mechanised traffic**

---

**Section 210-D — to prescribe standards for the design, construction, and maintenance of roads (other than national highways)**

# Supreme Court's directions on road safety( October 2025)

A Bench of Justices J.B. Pardiwala and K.V. Viswanathan issued wide-ranging directions to improve road and pedestrian safety across India, giving authorities about 6–7 months to comply. The orders were passed in the long-running road safety case *S. Rajasekaran v. Union of India*.

## Strict helmet enforcement

- Mandatory helmet use for both drivers and pillion riders.
- Use of cameras to catch violations.
- States/UTs must share data on:
  - Number of challans
  - License suspensions
  - Fines collected

## Safer road design & monitoring

### Authorities should use:

- Automated cameras
- Graduated fines
- Colored/textured lane markings (bus & cycle lanes)
- Dynamic lighting
- Rumble strips and tyre killers at conflict points
- Real-time dashboards for lane violations

## Pedestrian-first approach

- Relying on Indian Roads Congress (IRC) guidelines:
- Prefer at-grade crossings (street-level) over foot overbridges/subways.
- Improve footpaths and crossings, especially in accident-prone areas.
- Audit footpaths in 50 major cities for safety gaps.
- Remove encroachments using:
  - Camera monitoring
  - Bollards/guardrails
  - GIS mapping & photo records

## Headlights, strobes, hooters

- Set limits on headlight brightness and beam angles.
- Ban unauthorized red-blue strobe lights and illegal hooters.
- Run public awareness campaigns on these hazards.

# Supreme Court's directions on road safety

A Bench of Justices J.B. Pardiwala and K.V. Viswanathan issued wide-ranging directions to improve road and pedestrian safety across India, giving authorities about 6–7 months to comply. The orders were passed in the long-running road safety case *S. Rajasekaran v. Union of India*.

## Focus on hotspots

- Immediate priority: crossing near Delhi High Court–National Zoological Garden (Mathura Road).
- Traffic calming there within 7 months (signals/FOB/crossings).
- Busy junctions: actuated signals, audible cues, better signage.

## Legal accountability

- Use Section 198A, MV Act to hold officials/contractors personally liable for deaths due to bad road design.

## States/UTs must frame rules under:

- Section 138(1A) (regulating access/activities of pedestrians & non-mechanised vehicles)
- Section 210-D (road design/maintenance standards for non-NH roads)

## Grievance redressal

- PWDs, municipalities and NHAI must set up systems for complaints on:
  - Footpaths
  - Pedestrian crossings

Include a review/appeal mechanism.

**Despite significant efforts by Government and NGOs, fatalities remain high.**

**With ₹3.10 lakh crore investment and multiple initiatives, why do crashes persist?**

**Are our roads consistently safe for all users?**

**Are mistakes and violations inevitable in road use?**

**If human error is inevitable, how can systems reduce harm?**

**Are our roads designed to tolerate mistakes and discourage violations?**

**If government, NGOs, and policies exist... why did even the Supreme Court issue directions on road safety?**

Have Engineering, Enforcement, Education, and Emergency care initiatives from 2019 to 2025 translated into sustained fatality reduction?”

News / Business / In first six month of 2025, over 29,000 die in national highway accidents, more than 50% of last year: Govt data

Premium

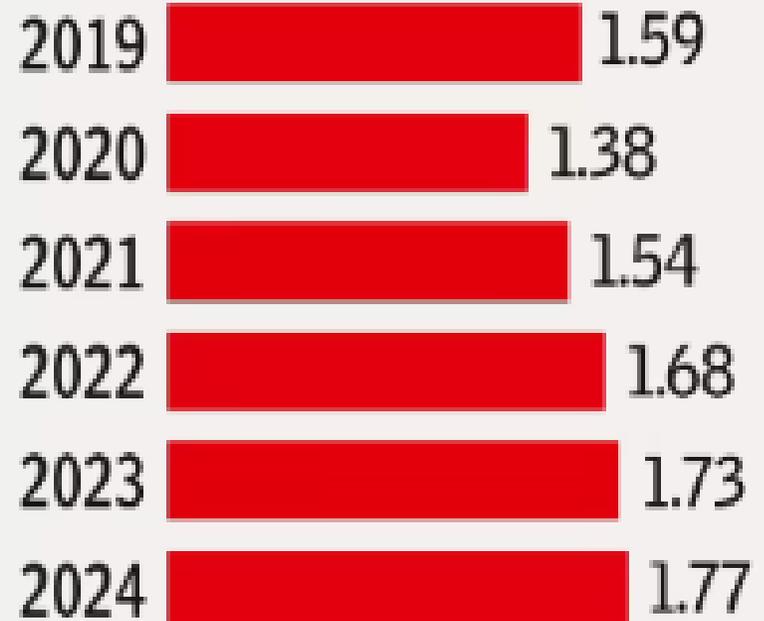
In first six month of 2025, over 29,000 die in national highway accidents, more than 50% of last year: Govt data

National highways in India account for over 30% of road accident deaths, even though they comprise only 2% of

# RISING ROAD DEATHS

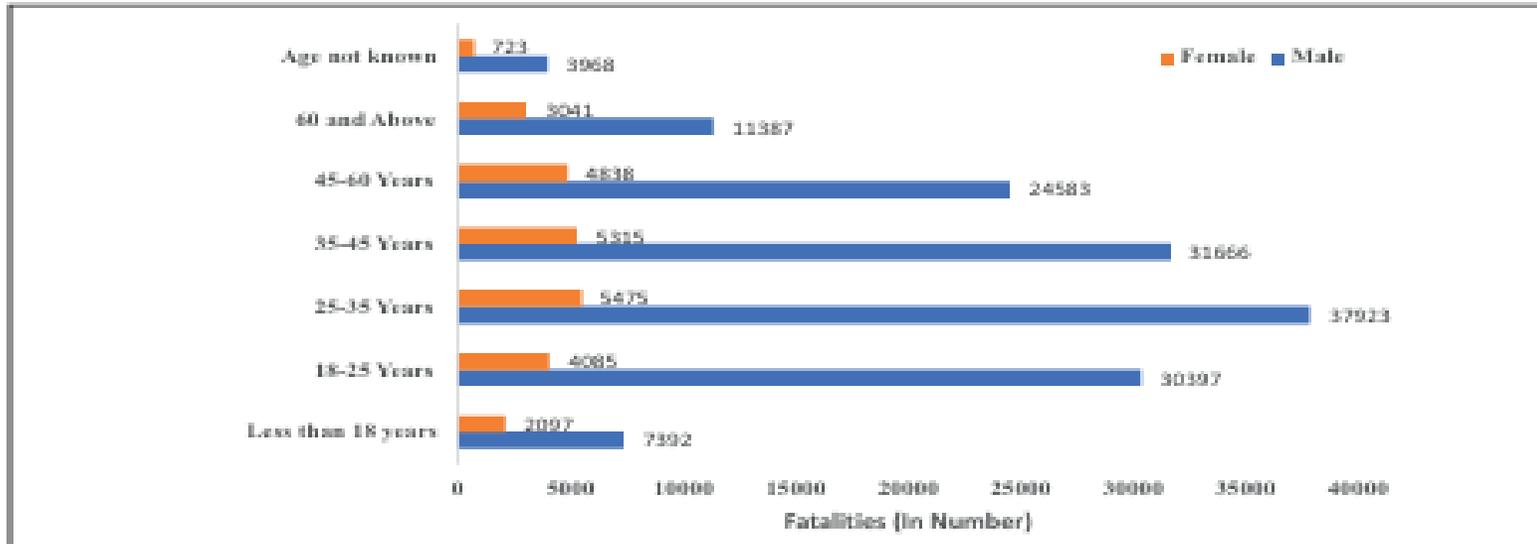


Year Fatalities (lakh)



Source: Govt

**Chart 4.5: Gender-wise age profile number of fatal road accident victims during 2023**



**why do pedestrians, cyclists, children, Two wheelers remain the most vulnerable road users?**

**How long can we blame over speeding, no helmets, no seat belts, drunk and drive etc..**

**Table 2.11: Road user category-wise Road Accident and Deaths on NH in 2023**

| Category          | 2022            |               | 2023            |               | % Change    |            |
|-------------------|-----------------|---------------|-----------------|---------------|-------------|------------|
|                   | Accident        | Death         | Accident        | Death         | Accident    | Death      |
| Pedestrians       | 20,513          | 10,160        | 19,992          | 11,180        | -2.5        | 10         |
| Bicycles          | 3,003           | 1,445         | 2,719           | 1,335         | -9.5        | -7.6       |
| Two Wheelers      | 63,115          | 25,228        | 62,598          | 26,801        | -0.8        | 6.2        |
| Auto Rickshaws    | 6,038           | 2,324         | 5,060           | 1,972         | -16.2       | -15.1      |
| Cars, Taxis, Vans | 29,005          | 10,174        | 30,994          | 10,564        | 6.9         | 3.8        |
| Trucks/Lorries    | 13,619          | 5,572         | 13,651          | 5,274         | 0.2         | -5.3       |
| Buses             | 5,268           | 1,798         | 5,267           | 1,596         | -0.02       | -11.2      |
| Others            | 11,436          | 4,337         | 9,896           | 4,390         | -13.5       | 1.2        |
| <b>Total</b>      | <b>1,51,997</b> | <b>61,038</b> | <b>1,50,177</b> | <b>63,112</b> | <b>-1.2</b> | <b>3.4</b> |

# What holds us back from zero fatalities

**FRAGMENTED GOVERNANCE & POOR INTER-DEPARTMENTAL COORDINATION**  
**BIGGEST SYSTEMIC FAILURE**

HEALTH TRANSPORT POLICE HIGHWAYS URBAN BODIES POWER

- Transport, Police, Highways, PWD, Health, Urban Bodies, Power Dept. work in silos
- No single accountable authority
- Weak District Road Safety Committees
- Overlap between Centre-State-Local bodies

**IMPACT:** Safety responsibility is diluted — no ownership.

**IMPACT:** Safety responsibility is diluted — no ownership.

**ROADS DESIGNED FOR TRAFFIC FLOW, NOT HUMAN SURVIVAL**

100 km/h

- Focus on speed & capacity, not survivability
- Unsafe medians, junctions, curves, and shoulders
- Lack of forgiving road design
- Poor pedestrian & cyclist infrastructure

**IMPACT:** Infrastructure magnifies human error instead of absorbing it.

## UNSAFE OPERATING SPEEDS & WEAK SPEED MANAGEMENT

100  
km/h

- High speeds on highways through habitations
- Poor enforcement of speed limits
- Speed limits not matched to road design
- Lack of speed-calming engineering

**IMPACT:** Speed remains the biggest fatality multiplier.

## TWO-WHEELER DOMINANCE & VULNERABLE ROAD USERS (VRUs)



- Two-wheelers = 75–80% of vehicles
- Poor helmet compliance
- No segregated lanes
- High exposure of pedestrians & cyclists

**IMPACT:** High risk with minimal protection.

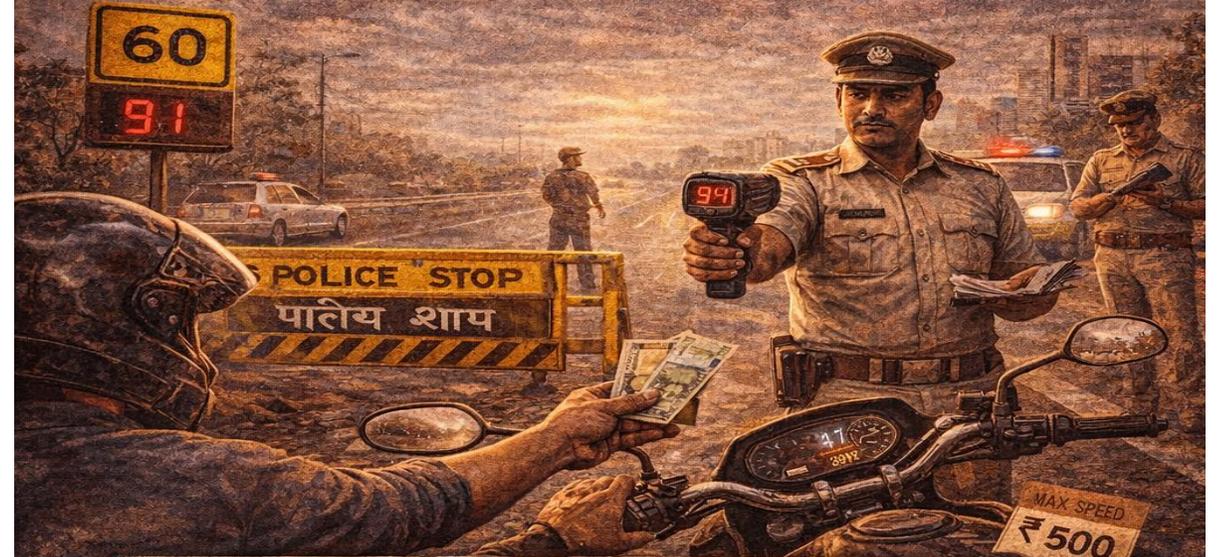
## REACTIVE APPROACH INSTEAD OF PROACTIVE SAFETY



- Fixing black spots after deaths occur
- Safety treated as corrective, not preventive
- No lifecycle safety responsibility in PPP projects

**IMPACT:** Deaths drive policy — not risk prediction.

## WEAK ENFORCEMENT & MANPOWER DEPENDENCY



- Manual policing instead of automated enforcement
- Corruption & inconsistent penalties
- Poor detection of repeat offenders

**IMPACT:** Low deterrence value of traffic laws.

## POOR EMERGENCY RESPONSE & TRAUMA CARE

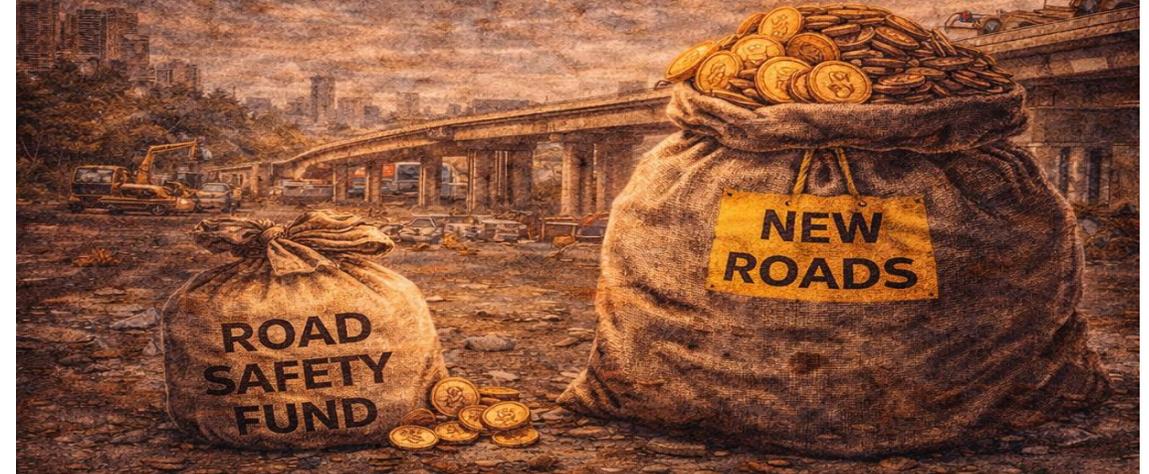


- Delayed ambulance arrival
- Weak trauma networks in rural corridors
- Hospitals not integrated with crash response

**IMPACT:** Survivable crashes become fatal.



## UNDERFUNDING OF ROAD SAFETY



- MoRTH budget prioritizes road expansion
- Road safety gets <1–2% of total transport spending
- No dedicated ring-fenced safety fund

**IMPACT:** Safety remains a low fiscal priority.

## WEAK ACCOUNTABILITY IN PPP & HIGHWAY CONTRACTS

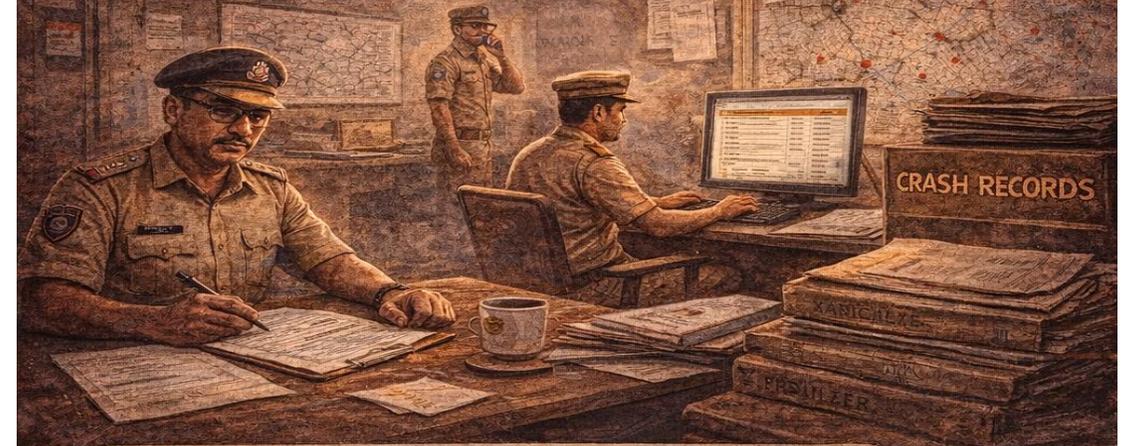


- Contractors paid for asset delivery — not safety outcomes
- No penalty or bonus linked to fatality reduction
- Safety audits lack enforcement power

**IMPACT:** No financial incentive to save lives.



## POOR DATA SYSTEMS & CRASH ANALYTICS

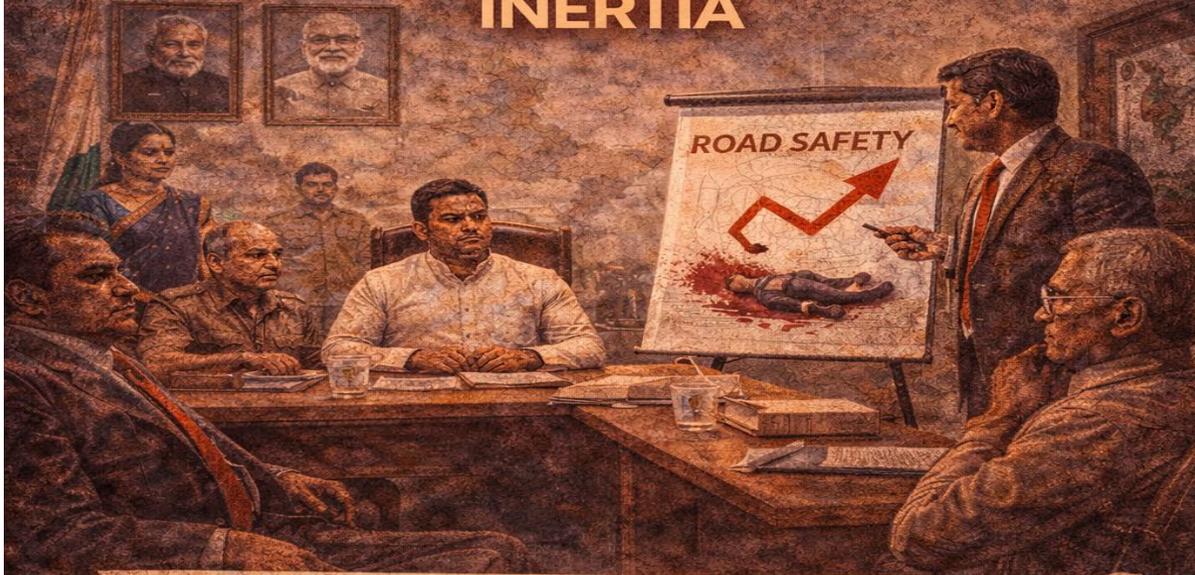


- Under-reporting of crashes & injuries
- Weak GIS crash mapping
- No predictive risk modelling
- Limited data-sharing between agencies



**IMPACT:** Decisions made without evidence.

## POLITICAL & INSTITUTIONAL INERTIA

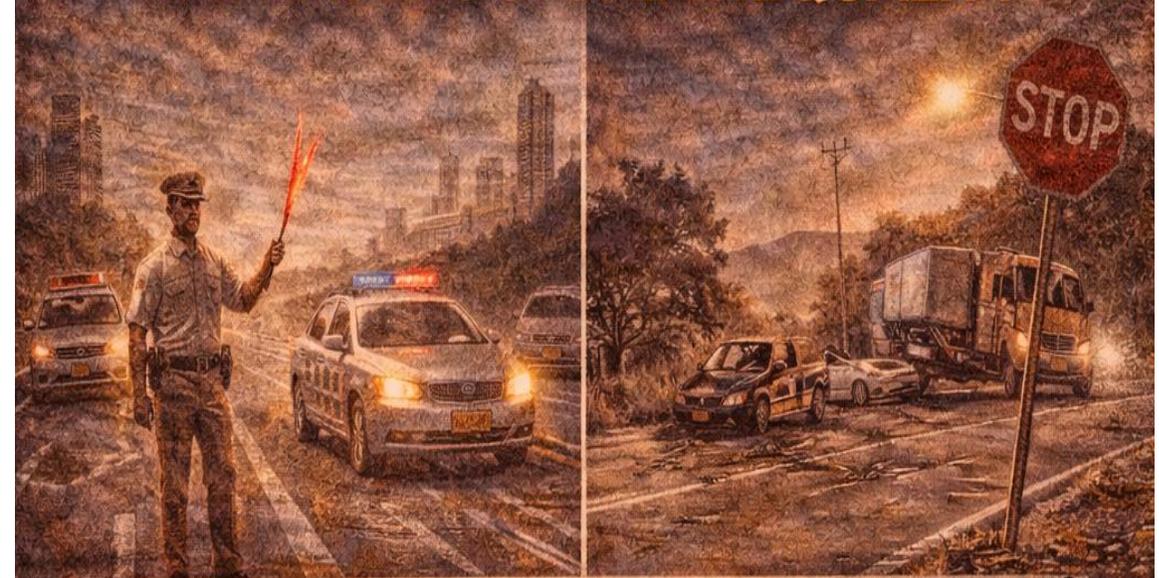


- Road safety not treated as a national emergency
- No time-bound national fatality reduction law.
- Weak monitoring of SDG 3.6 targets
- Weak public risk perception



**IMPACT:** Lack of urgency at leadership

## URBAN & RURAL INFRASTRUCTURE INEQUALITY



- Cities have enforcement; rural highways do not
- Poor lighting, signage, and road maintenance
- Unsafe rural intersections

**IMPACT:** Rural fatality rates remain higher.

## CULTURAL & BEHAVIORAL CHALLENGES



- Normalization of unsafe driving
- Low helmet & seatbelt compliance
- Risk-taking & alcohol use
- Weak public risk perception

**IMPACT:** Behavior remains high-risk.

## LACK OF EMPATHY-DRIVEN ROAD DESIGN



- Roads assume perfect driver behavior
- No design tolerance for fatigue, distraction, or error
- Limited adoption of Vision Zero / Safe System.



**IMPACT:** Infrastructure punishes mistakes instead of forgiving them.

# What Is Empathy in Road Safety?

Empathy in road safety means designing, managing, and enforcing roads by putting ourselves in the place of real road users, especially the most vulnerable and building systems that protect them even when they make mistakes.

In simple terms:

“If I were a child,

elderly person,

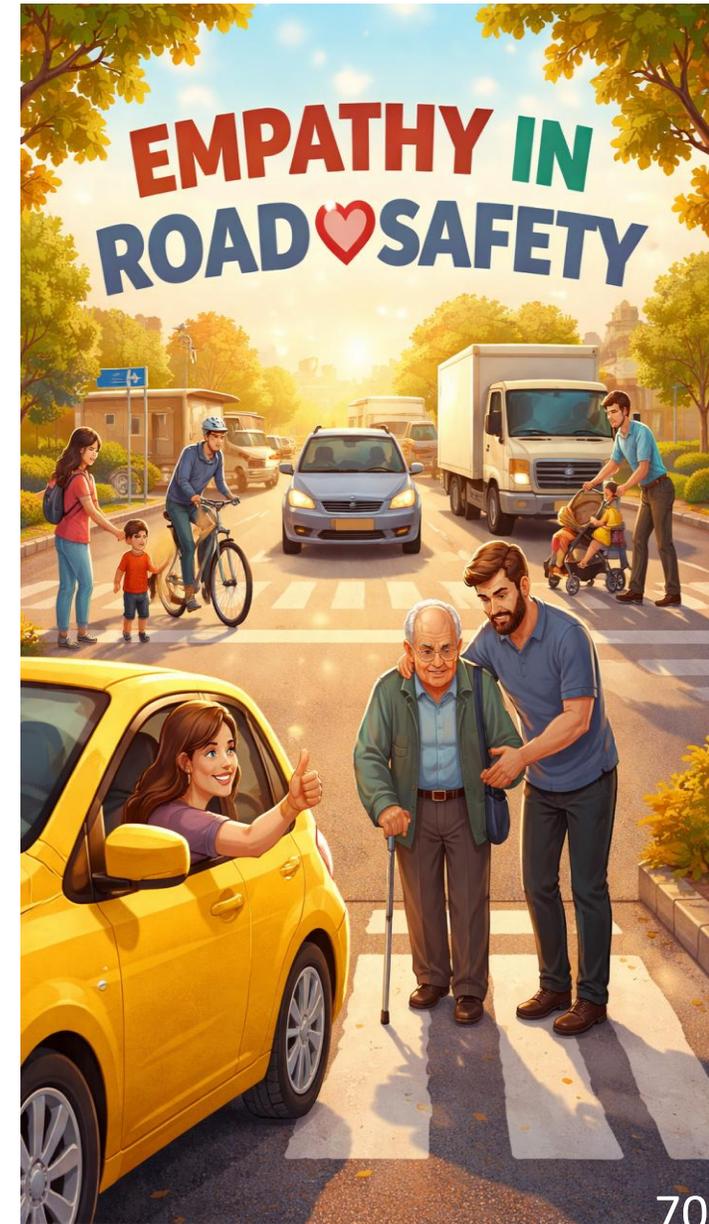
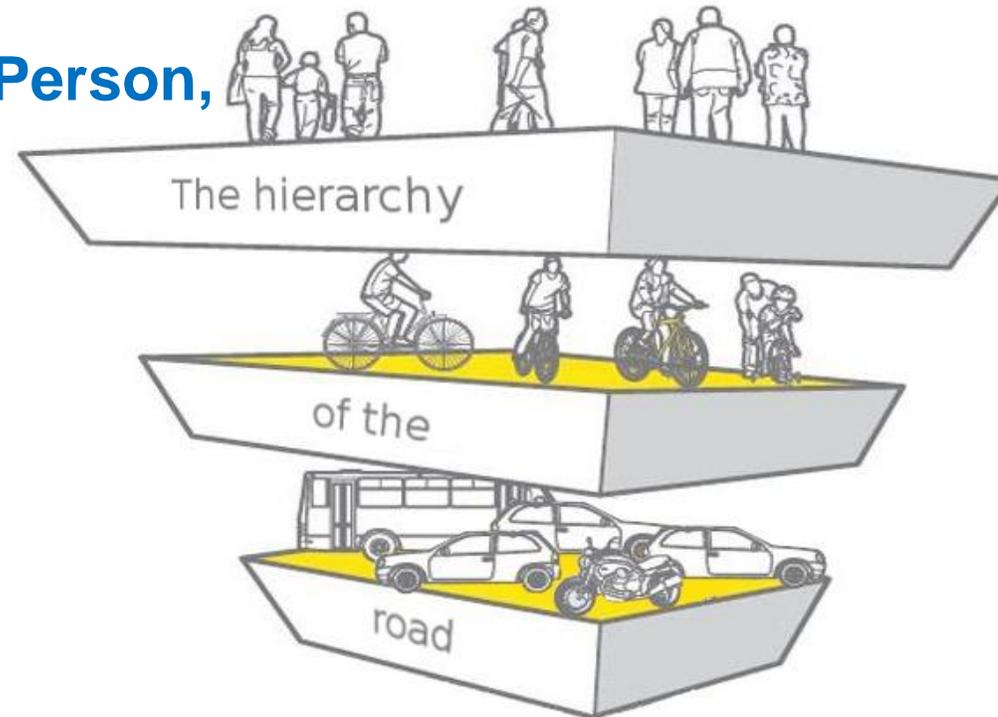
Physically Challenged Person,

pedestrian, cyclist,

or tired driver

would this road

feel safe?”



## KEY SHIFT IN THINKING

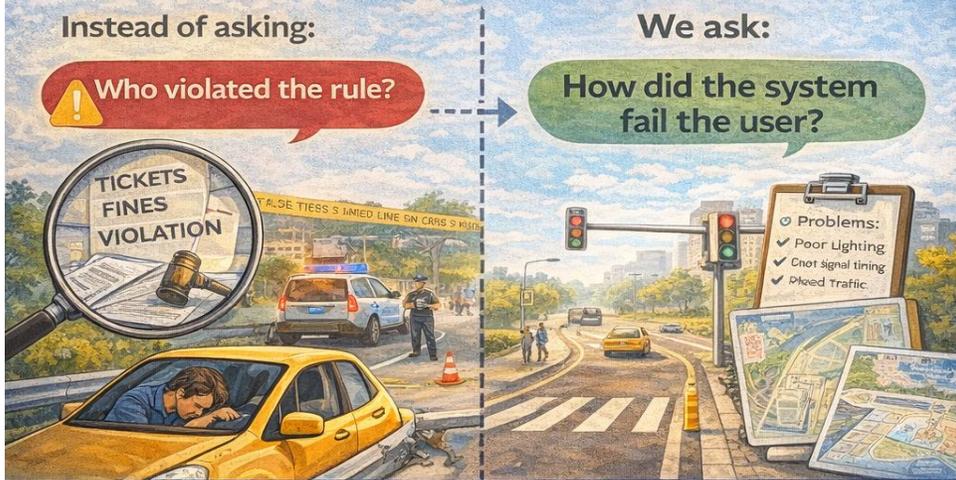
Instead of asking:

Instead of asking:

Who violated the rule?

We ask:

How did the system fail the user?



Empathy turns road safety from a punitive, rule-based system into a human-centered public service.



## Why Empathy in Road Design

When empathy guides engineering decisions:

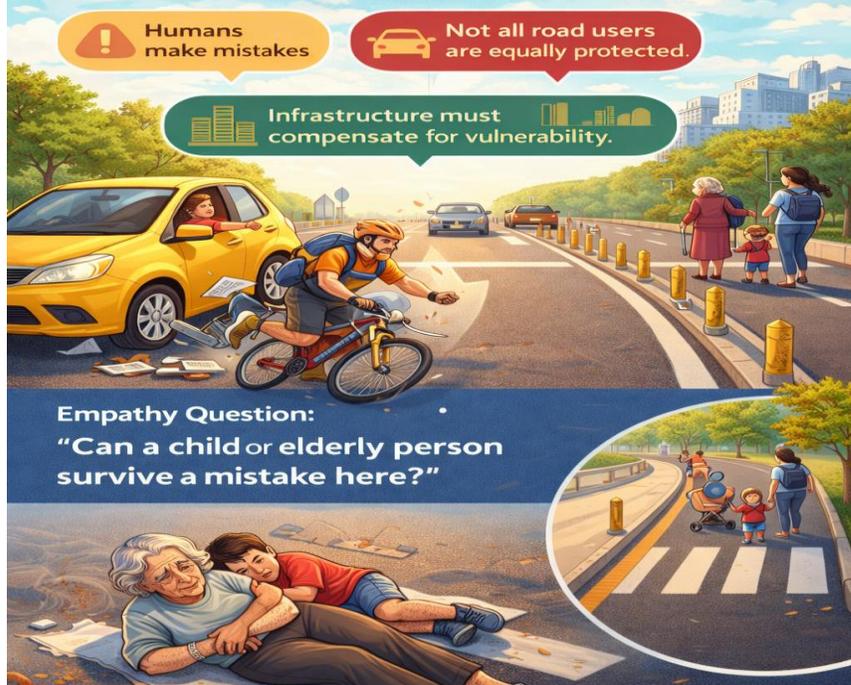
1. Forgiving road designs replace harsh, error-punishing layouts
2. Clear signage & markings reduce mental overload
3. Traffic calming protects vulnerable users
4. Lighting, rest areas, and safe crossings quietly save lives

The goal is not only to prevent violations and mistakes, but to build systems that protect people when mistakes happen.

# PPP-Based Empathy Framework (Policy + Enforcement + Education)

## POLICY

Designing for Human Limits



### Policy Instruments

Mandatory Safe System & Forgiving Road principles in DPRs

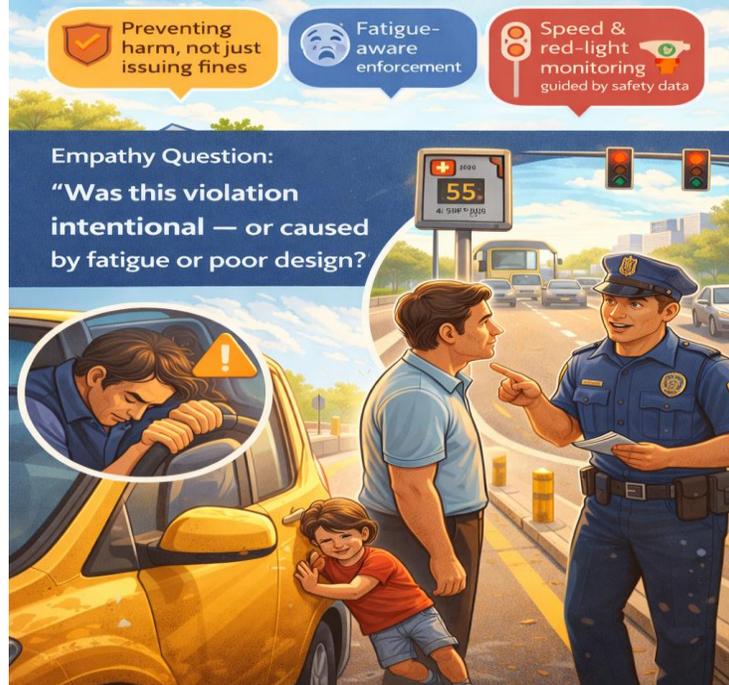
VRU-first design standards (crossings, refuge islands, service roads)

Contractual KPIs linked to injury reduction, not just asset uptime

Independent Road Safety Audits at all lifecycle stages

## ENFORCEMENT

Corrective, Not Punitive



### PPP Role

Speed enforcement, red-light cameras, ANPR systems

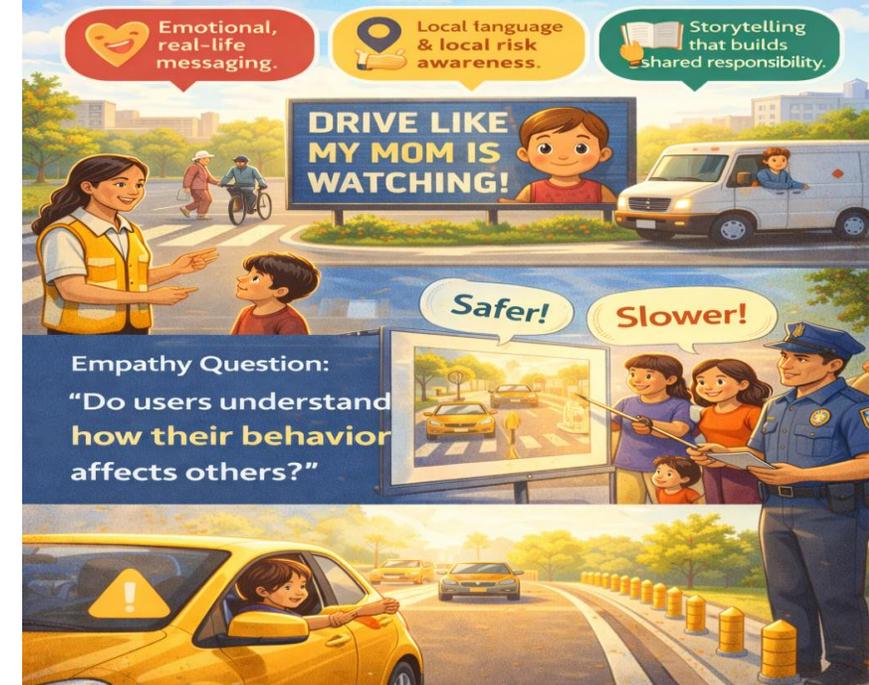
Data analytics to identify repeat high-risk behaviour

Blackspot monitoring and rapid

response

## EDUCATION

Behavior Through Understanding



### PPP Role

VRU-focused awareness campaigns

School and community programs near high-risk corridors

Driver sensitization on sharing roads with pedestrians and cyclists

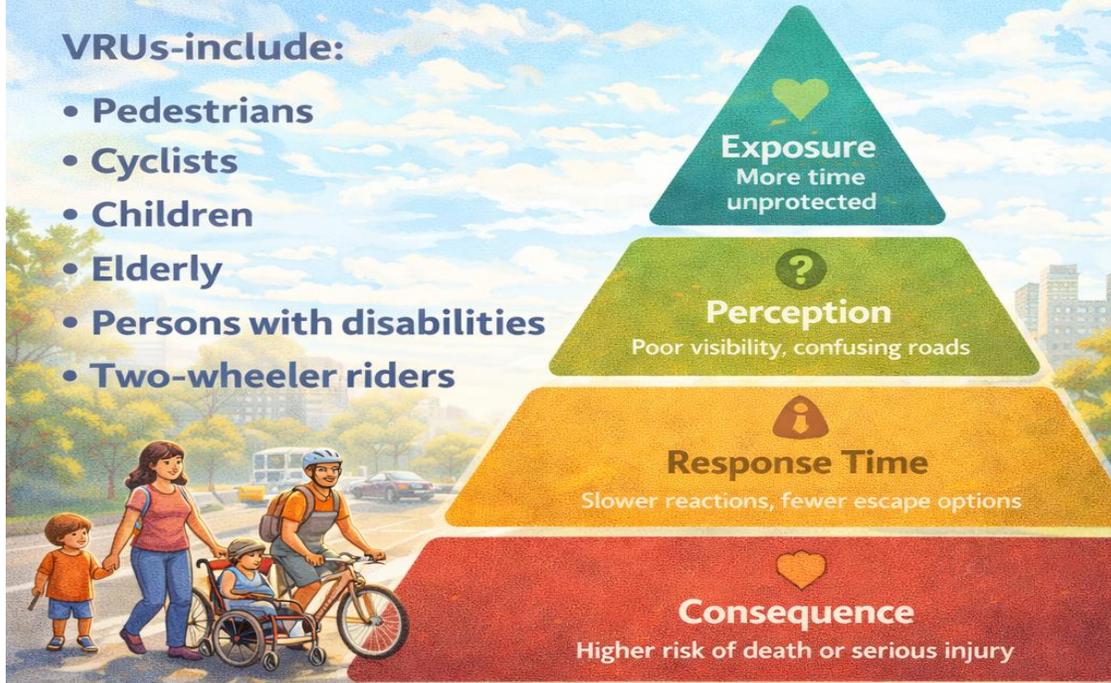
13-02-2026

IRF 01/05/2026

# Vulnerable Road User (VRU) Empathy Model

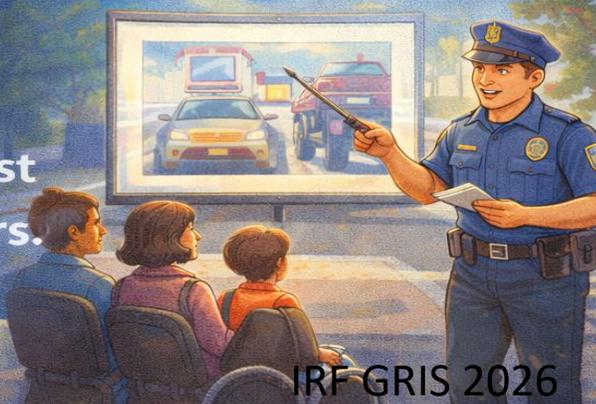
VRUs include:

- Pedestrians
- Cyclists
- Children
- Elderly
- Persons with disabilities
- Two-wheeler riders



Empathy Question:

**“The least protected users pay the highest price for small errors.”**



13-02-2026

IRF GRIS 2026

# Empathy-Based Design Actions (Examples)

| Problem               | Empathy-Based Solution   |
|-----------------------|--|
| High-speed crossings  | <ul style="list-style-type: none"> <li>✓ Raised zebra crossings, refuge islands</li> </ul>                              |
| Poor night visibility | <ul style="list-style-type: none"> <li>✓ Continuous lighting, reflective markings</li> </ul>                            |
| Mixed traffic         | <ul style="list-style-type: none"> <li>✓ Segregated lanes, traffic calming</li> </ul>                                   |
| Elderly & children    | <ul style="list-style-type: none"> <li>✓ Longer signal timing, simpler layouts</li> </ul>                               |
| Driver fatigue        | <ul style="list-style-type: none"> <li>✓ Rest bays every 40–50 km</li> </ul>    |
| School zones          | <ul style="list-style-type: none"> <li>✓ Permanent traffic calming</li> </ul>   |
| Bus stops             | <ul style="list-style-type: none"> <li>✓ Safe shelters, aligned crossings</li> </ul>                                  |
| Rain & fog risks      | <ul style="list-style-type: none"> <li>✓ Anti-skid surfaces, dynamic warnings</li> </ul>                              |
| Crash severity        | <ul style="list-style-type: none"> <li>✓ Forgiving roadside barriers</li> <li>✓ Faster emergency response</li> </ul>  |

Post-crash delays:



Post-crash delays: Faster emergency response

# Empathy as an Institutional System (Not Optional)

The document argues that empathy must be:

- ✓ Embedded in contracts, audits, and KPIs
- ✓ Built into PPP road projects
- ✓ Linked to financial incentives and safety performance

**Goal** Roads should protect life even when people behave imperfectly.

## The Empathy Test for Engineers & Policymakers

Before approving any road:

“Would I allow my child, parent, or colleague to use this road daily without fear?”



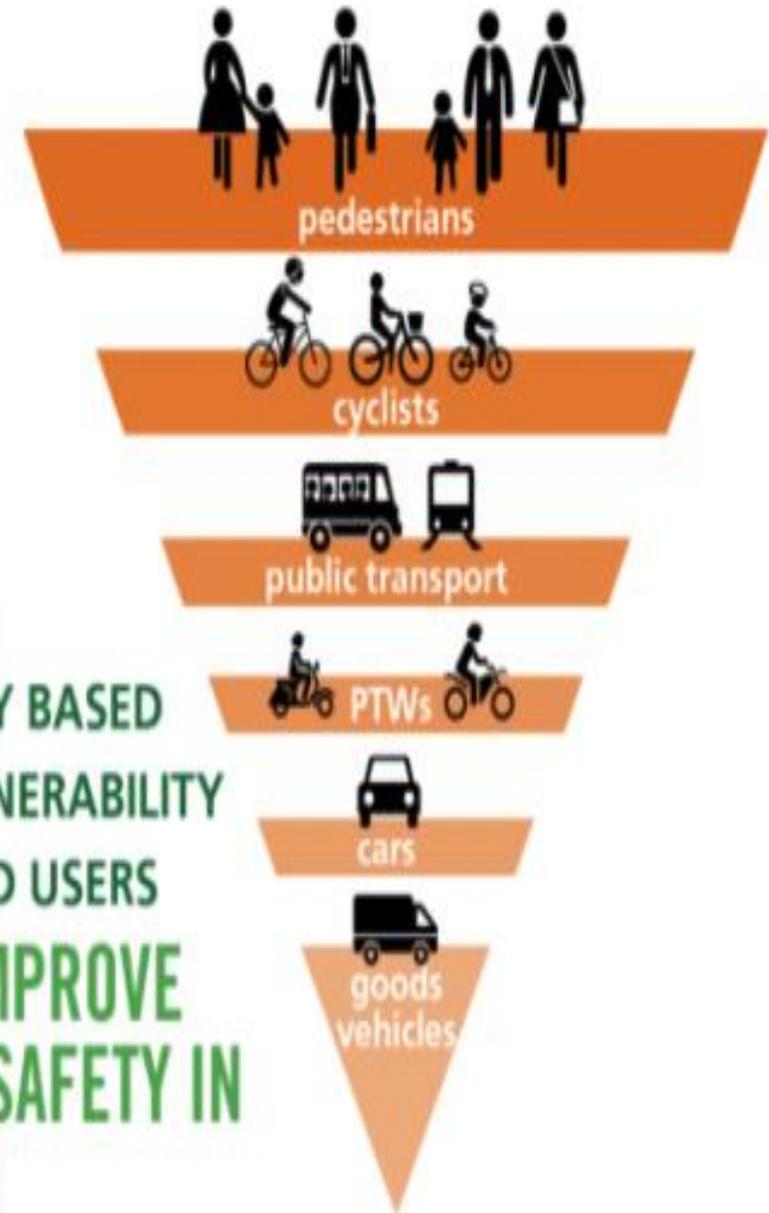
## The Empathy Test for Engineers & Policymakers

Before approving any road:

“Would I allow my child, parent, or colleague to use this road daily without fear?”

13-02-2026  
If no, the design is not complete.

IRE GRIS 2026



MODAL  
PRIORITY BASED  
ON VULNERABILITY  
OF ROAD USERS  
CAN IMPROVE  
ROAD SAFETY IN  
CITIES

**Road safety improves not when users behave perfectly,  
but when systems protect users when they don't.**

### **Pedestrian Waiting-Time Empathy**



### **Night-Time Visibility Empathy**



## Fatigue Empathy for Truck & Bus Drivers



## Two-Wheeler Empathy at Intersections



## School-Zone Empathy



## Bus Stop Empathy



# Rain & Weather Empathy



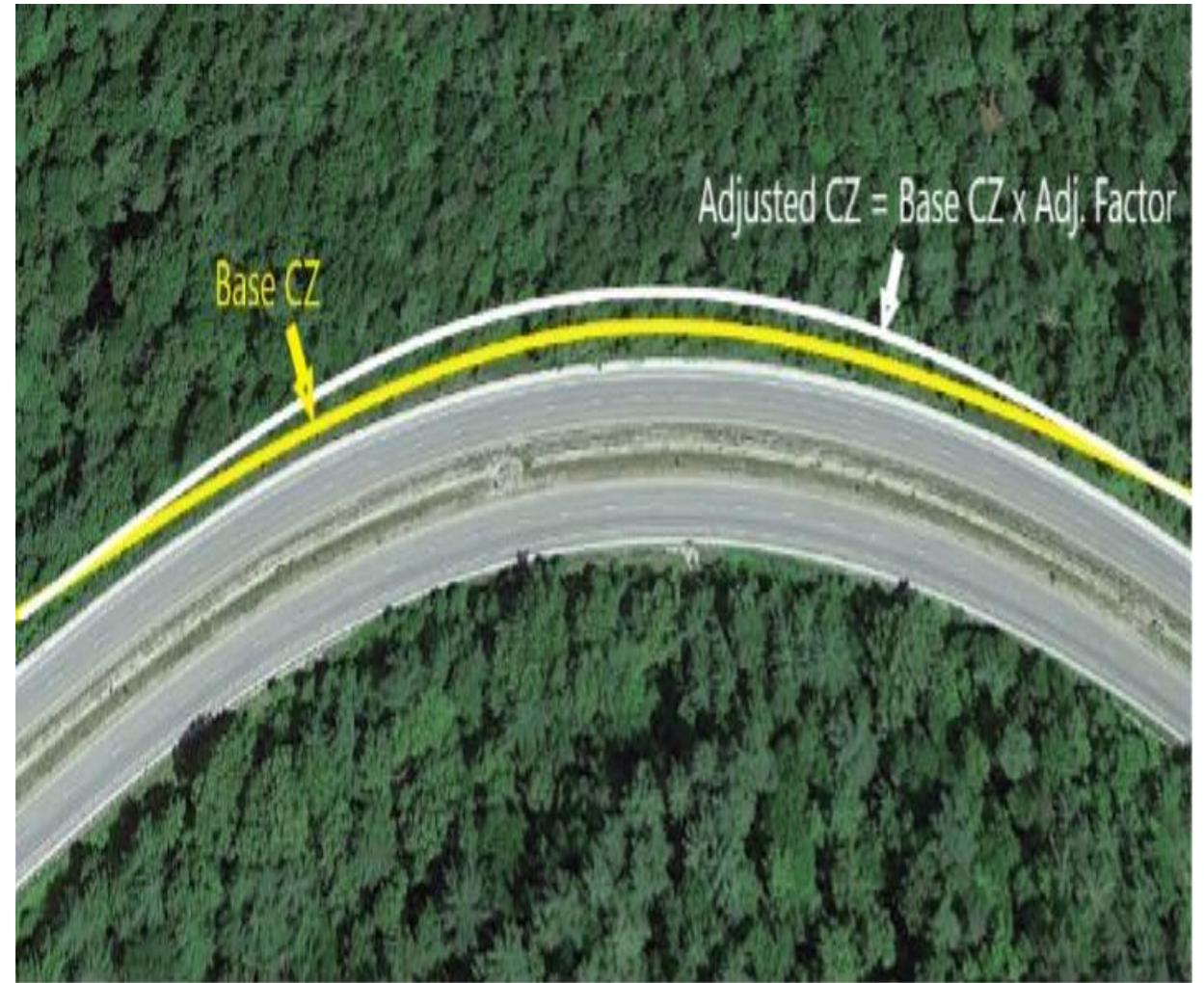
# Elderly & Disabled Empathy



IMAGE CREDIT: istockphoto.com/Gilitukha



# Forgiveness Empathy in Design



# Post-Crash Empathy



---

**Humans will make mistakes. Some will violate rules. A safe system does not ignore this reality .it designs protection around it. That is the philosophy of empathy-driven roads**

---

**Pedestrians, cyclists, and children remain victims not because they are careless, but because our systems are still vehicle-centric. A safe system must protect those with the least protection. That is the foundation of empathy-driven road design.**

**To operationalize empathy in road safety, we propose a Public–Private Partnership model called the Empathy-Driven Design–Build–Road Safety Hybrid Annuity Model (E-DBRS HAM)**

# Empathy Driven-DBRS-HAM Model for Road Safety

## CORE PHILOSOPHY

---

**Road users are human and will make mistakes.**

---

**Road safety systems must anticipate human error and reduce its consequences.**

---

**Vulnerable Road Users (VRUs) suffer the highest harm despite contributing least to risk.**

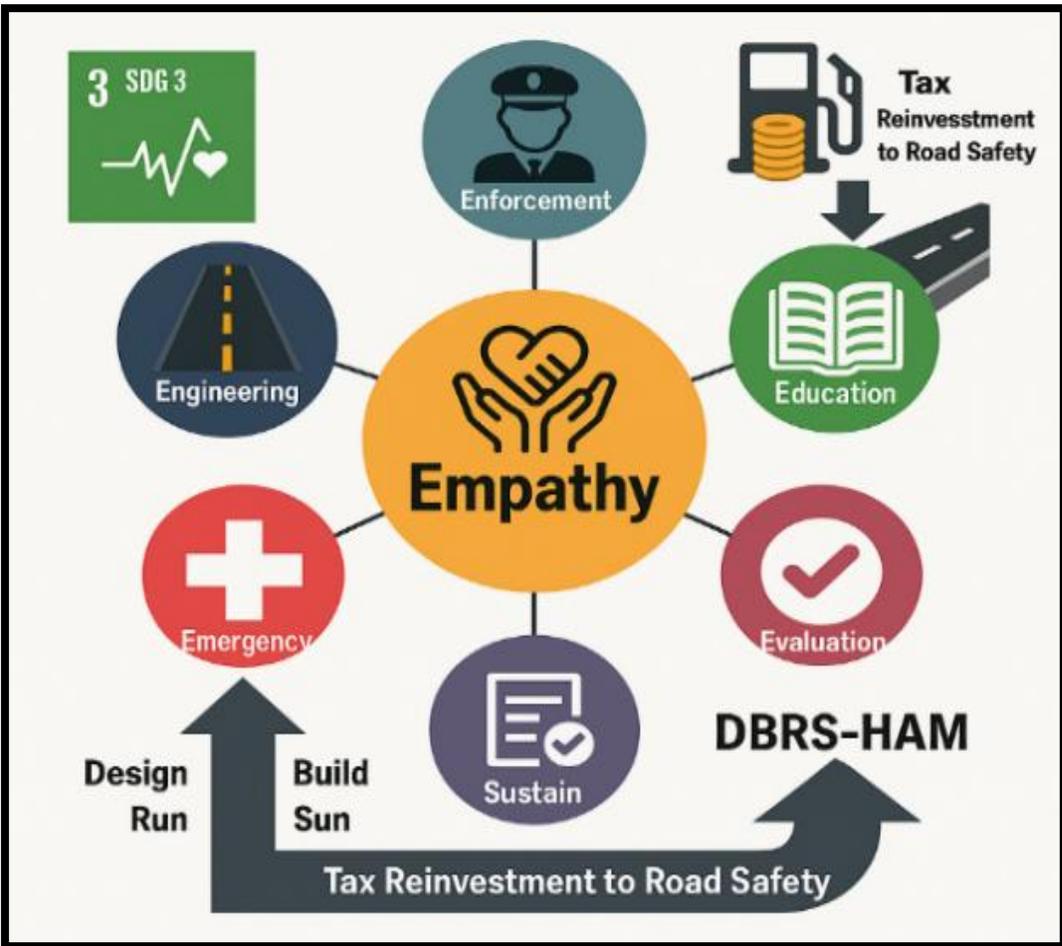
---

**Safety performance shall be measured by risk and severity reduction, not only by rule compliance.**

---

**Empathy shall be embedded as a measurable performance obligation under DBRS–HAM contracts.**

# STRUCTURE OF E-DBRS -HAM



Design & Construction

Operation & Maintenance

Safety Outcomes (Fatality and injury reduction)

# OBJECTIVES OF THE PROPOSED MODEL

## Design and Build Safer Infrastructure:

To enhance road safety through geometric improvements, systematic rectification of identified black spots, and installation of appropriate crash barriers and medians to reduce both crash occurrence and severity.

## Rectification of Safety Hazards:

To eliminate non-forgiving roadside elements and introduce self-explaining road design principles that intuitively guide road user behaviour and minimise the likelihood of human error.

## Enforcement Support and Integration:

To strengthen compliance through technology-enabled monitoring, identification of repeat high-risk violators, and structured coordination with traffic police agencies, while retaining statutory enforcement authority.

## Education and Awareness:

To implement targeted education programmes for vulnerable road users (VRUs), complemented by community awareness initiatives and school-level road safety interventions.

## Emergency Response Enhancement:

To improve post-crash outcomes by enabling rapid incident detection, coordinated emergency response, and seamless integration with ambulance services and trauma care facilities.

## Evaluation and Empathy-Based Governance:

To institutionalise continuous improvement through KPI-based safety audits, accessibility assessments, human-centred design considerations, and systematic incorporation of road user feedback into safety planning.

# Scope of the Model

| Component                   | Scope   |
|-----------------------------|---|
| <b>Engineering / Design</b> | Black spot rectification, crash barriers, forgiving medians, junction improvements,   |
| <b>Enforcement</b>          | Speed cameras, ANPR, red-light detection, repeat-violator monitoring  |
| <b>Education</b>            | Behavioural awareness campaigns, Vulnerable Road User & school programs   |
| <b>Emergency</b>            | Incident response vehicles, ambulance readiness, hospital linkage   |
| <b>Evaluation</b>           | Data dashboards, quarterly KPI reporting, annual audits   |
| <b>Empathy</b>              | Forgiving roads, self-explaining roads, Dedicated lanes for two wheelers and bus fleets. Pedestrian/cyclist safety, universal accessibility, fatigue mitigation, Trauma care. |
| <b>Access Control</b>       | Warning & temporary restriction for repeat high-risk violators (Police-approved)  |

# KEY PERFORMANCE INDICATORS

## 1. VRU PROTECTION KPI

- Measure annual reduction in pedestrian, cyclist, child, elderly, PwD, and two-wheeler fatalities and serious injuries.
- Establish a baseline year for VRU crash data.
- Set minimum annual reduction targets (%).
- **Assign highest KPI weightage to VRU safety performance.**

## 2. PEDESTRIAN DELAY & COMFORT KPI

- **Limit pedestrian waiting time at signalized crossings to a maximum of 90 seconds during peak hours.**
- Provide refuge islands, lighting, shade, and clear markings at crossings.
- Audit pedestrian stress and comfort annually through third-party surveys.

## 3. NIGHT-TIME & LOW-VISIBILITY SAFETY KPI

- Maintain continuous street lighting at settlements, junctions, bus stops, and crossings.
- Ensure retro-reflective signs, markings, studs, and zebra crossings are fully functional.
- **Achieve a minimum 98% asset functionality rate with rectification within 48 hours.**

## 4. FATIGUE & LONG-HAUL DRIVER SAFETY KPI

- Provide rest bays and lay-bys at intervals of 40–50 km along the corridor.
- Ensure lighting, toilets, parking, and security at rest areas.
- Monitor correlation between rest-area availability and heavy-vehicle crash reduction.

# KEY PERFORMANCE INDICATORS

## 5. TWO-WHEELER SAFETY KPI

- Provide advanced stop lines for two-wheelers at signalized intersections.
- **Ensure skid-resistant surfacing and smooth pavement at junctions.**
- **Provide safe turning pockets and predictable lane layouts.**

## 6. SCHOOL & SENSITIVE ZONE SAFETY KPI

- Identify schools, hospitals, markets, and high pedestrian activity zones.
- Implement permanent traffic calming and speed control measures in such zones.
- **Adopt a zero-fatality target for notified school zones.**

## 7. FORGIVING ROAD DESIGN KPI

- Remove, shield, or make breakaway all rigid roadside obstacles.
- **Provide energy-absorbing crash barriers and clear recovery zones.**
- Monitor crash severity trends and aim for a year-on-year reduction in fatal crashes.

## 8. POST-CRASH RESPONSE & GOLDEN HOUR KPI

- Provide incident detection systems and emergency response vehicles.
- Ensure average emergency response time does not exceed 15 minutes.
- Ensure hospital handover time does not exceed 60 minutes.

# KPI SCORING & PAYMENT LINKAGE

| Score     | Rating         | Payment Impact                               |
|-----------|----------------|--|
| $\geq 95$ | Excellent      | +2% bonus                                    |
| 85–94     | Good           | Full payment                                 |
| 75–84     | Acceptable     | 5% deduction                                 |
| 65–74     | Poor           | 10% deduction in Performance security        |
| $< 65$    | Unsatisfactory | 15% deduction + Authority will be answerable |

Total Empathy KPI score shall be 100 points.

Minimum acceptable score shall be 75 points.

Link annuity and O&M payments to Empathy KPI scores.

Applying performance bonuses or deductions based on score bands.

**When safety becomes a measurable performance indicator, private players treat it as a deliverable not an optional value**

# ILLUSTRATION

**Project Overview**  
**Corridor Length: 50 km**  
**Contract Period: 3 Years**  
**Payment Cycle: Every 6 Months (6 cycles)**  
**Total Project Cost: ₹100 Cr**

| <b>Component</b>                        | <b>% Share</b> | <b>Amount</b> | <b>Payment Method</b>                             |
|---|----------------|---------------|---|
| <b>Design + Civil Improvements</b>      | <b>60%</b>     | <b>₹60 Cr</b> | <b>Paid for work completed (no KPI deduction)</b> |
| <b>Maintenance &amp; Safety O&amp;M</b> | <b>40%</b>     | <b>₹40 Cr</b> | <b>KPI-linked semi-annual annuity</b>             |

## ILLUSTRATION....

| KPI                    | Max Score  |
|------------------------|------------|
| VRU Fatalities         | 25         |
| School Zone Fatalities | 15         |
| Pedestrian Waiting     | 10         |
| Lighting               | 10         |
| Helmet Compliance      | 8          |
| Severity Reduction     | 10         |
| Response Time          | 10         |
| Rest Areas             | 5          |
| Rectification          | 4          |
| User Perception        | 3          |
| <b>Total</b>           | <b>100</b> |

### KPI SCORE STRUCTURE

| KPIa                     | Unit          | Full Score Condition | Reduction Rule                 | Max Score |
|--------------------------|---------------|----------------------|--------------------------------|-----------|
| VRU Fatalities           | No. of deaths | 0 fatalities         | -12.5 points per fatality      | 25        |
| School Zone Fatalities   | No.           | 0 fatalities         | Any 1 fatality → score = 0     | 15        |
| Pedestrian Waiting Time  | Seconds       | ≤90 sec              | -1 point per +10 sec above 90  | 10        |
| Lighting Functionality   | % working     | ≥98%                 | -1 point per 2% drop           | 10        |
| Helmet Compliance        | %             | ≥95%                 | -1 point per 5% drop           | 8         |
| Crash Severity Reduction | % reduction   | ≥30%                 | -1 point per 5% less reduction | 10        |
| Emergency Response Time  | Minutes       | ≤15 min              | -1 point per +2 min delay      | 10        |
| Rest Area Availability   | % coverage    | 100%                 | -1 point per 10% shortfall     | 5         |
| Audit Rectification      | Days          | ≤30 days             | -1 point per +10 days delay    | 4         |
| User Safety Perception   | % positive    | ≥80%                 | -1 point per 10% drop          | 3         |

# ILLUSTRATION....

**“Each six months, every KPI is scored. The sum gives a safety score out of 100. That score directly decides the annuity payment. As safety improves, payment improves.”**

| Cycle   | VRU  | School | Waiting time | Light | Helmet | Severity | Response | Rest | Rectification | Perception | Total Score | Pay %  | ₹ Paid   |
|---------|------|--------|--------------|-------|--------|----------|----------|------|---------------|------------|-------------|--------|----------|
| 6–12 m  | 0    | 0      | 5            | 5     | 4      | 5        | 5        | 3    | 2             | 1          | 30          | 90%    | ₹6.0 Cr  |
| 12–18 m | 12.5 | 15     | 7            | 7     | 6      | 5        | 7        | 3    | 2             | 1          | 65          | 90%    | ₹6.0 Cr  |
| 18–24 m | 12.5 | 15     | 7            | 7     | 6      | 7        | 7        | 3    | 3             | 2          | 69          | 90%    | ₹6.0Cr   |
| 24–30 m | 25   | 15     | 10           | 10    | 6      | 7        | 10       | 4    | 4             | 2          | 93          | 95%    | ₹6.34 Cr |
| 30–36 m | 25   | 15     | 10           | 10    | 8      | 10       | 10       | 5    | 4             | 3          | 100         | 100+2% | ₹7.0 Cr  |
| Final   | 25   | 15     | 10           | 10    | 8      | 10       | 10       | 5    | 4             | 3          | 100         | 100+2% | ₹7.0 Cr  |

## INDEPENDENT EMPATHY AUDIT

- Conduct annual Empathy-Based Road Safety Audits by an independent agency.
- Audit shall include VRU walkthroughs, pedestrian delay measurements, and user perception surveys.
- Audit findings shall be binding for corrective action.

## THE EMPATHY TEST (MANDATORY)

- Prior to issuance of the Completion / Safety Certification, the Authority and the Independent Auditor shall ensure and certify that the Project Road is safe and secure for travel by all categories of road user.

## OUTCOME STATEMENT

- The DBRS–HAM project shall be considered successful only when it demonstrably reduces death, injury, fear, and user stress on the corridor.
- Empathy-based KPIs shall ensure that infrastructure functions as a **human-centred public safety service**, not merely a traffic facility.

# What Is New in the Empathy-Driven DBRS-HAM PPP Model?

**Safety Becomes the Primary Contract Objective — Not a Secondary Feature**

**Introduction of Empathy as the Sixth Pillar of Road Safety**

**Creates a single accountable safety authority**

**Enforces forgiving and self explaining road design**

**Speed becomes engineered-down, not just policed**

**Creates segregated two-wheeler & cycle lanes**

**Outcome-Based Payments Linked to Fatality Reduction**

**Lifecycle Safety Responsibility - Not One-Time Construction**

**Ambulance response time built into contract KPIs**

**Independent Empathy Audits & Mandatory “Empathy Test”**

**Financial Incentives & Penalties for Safety Performance**

**Integration of 6 E’s in One PPP Contract**

# What Is New in the Empathy-Driven DBRS-HAM PPP Model?

**Dedicated Road Safety Funding Architecture (Parallel to PPP Payments)**

**Access-Control Measures for High-Risk Repeat Violators**

**Safety KPIs Cover Psychological Safety - Fear, Stress, Comfort**

**Shift from Blame Culture to System Accountability**

**Brings safety equity**

**Changes mindsets, not just rules**

**India-Specific Vision Zero Model**

**Transforming PPP Roads into “Zero Fatality Corridors”**

**This PPP model is new because it legally transforms private road developers into life-saving system operators - where financial success is achieved on reducing deaths, not just building roads.**

# Road Map for Zero Road Fatalities in India

— Empathy-Driven DBRS-HAM Framework —



## 1. Reframing the Problem

- Safe System / Vision Zero Principles
- Empathy as the 6th “E”
- Lives Saved, Not Roads Built



## 2. Empathy-Driven Engineering

- Forgiving Road Design
- Safe Medians & Junctions
- Pedestrian & Cyclist Safety



## 3. DBRS-HAM Reform

- Safety-Linked Contracts
- Annuity Payments Tied to KPIs
- Rectification & Maintenance



## 4. Institutional Integration

- Highway Authority & DRSCs
- Concessionaire Accountability
- Police & Health Coordination



### 5. Outcome-Linked Funding

- Fuel Cess & Toll Allocation
- Black-Spot Elimination
- Vulnerable User Protection



### 6. Performance & Risk

- Fatality Reduction KPIs
- Speed & Emergency Metrics
- Safety Audits & Payments



### 7. Pilot & Scale-Up

- Pilot on High-Risk Roads
- 2-3 Years Monitoring
- Nationwide Expansion

Aligned with SDG 3.6, SDG 9, SDG 11, SDG 16 & SDG 17



**DO WE STOP HERE?  
IS THIS A CONCLUSION?  
I REQUEST THIS FORUM TO TAKE IT  
FURTHER  
LETS ACHIEVE ALL THE VISIONS**

**THANK YOU**